

TAX PROJECTION STUDY - DRAFT

Wisconsin Center District

MILWAUKEE, WISCONSIN

SUBMITTED TO:

Mr. Paul Upchurch Visit Milwaukee 648 North Plankinton Avenue, Suite 220 Milwaukee, Wisconsin, 53203-2917 pupchurch@milwaukee.org +1 (414) 287-4233

PREPARED BY:

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April 15, 2019

Mr. Paul Upchurch Visit Milwaukee 648 North Plankinton Avenue, Suite 220 Milwaukee, Wisconsin, 53203-2917 Email: pupchurch@milwaukee.org

Re: Wisconsin Center District Tax Projection Study Milwaukee, Wisconsin

Dear Mr. Upchurch:

Pursuant to our engagement, HVS Convention, Sports & Entertainment Facilities Consulting (HVS) has projected the amount of District Tax Revenue that may be available to pay debt service after payment of the outstanding debt. The attached report explains the methods used to make the projections and discusses the results.

The projections of District Tax Revenues are based on year-to-date information, certain historical trends, and other assumptions. Use of trends and assumptions usually results in differences between the projected results and actual results because events and circumstances frequently do not occur as expected, and those differences may be material. The findings presented herein reflect the analysis of primary and secondary sources of information. HVS utilized sources deemed to be reliable but cannot guarantee their accuracy.

It has been a pleasure working with you. We look forward to hearing your comments.

Sincerely, HVS Convention, Sports & Entertainment Facilities Consulting

Draft

Thomas Hazinski Managing Director

Draft Brian Harris Senior Director

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1. Introduction and Executive Summary

Scope of Work

Visit Milwaukee engaged HVS Convention, Sports & Entertainment Facilities Consulting ("HVS") to analyze the revenues from The Wisconsin Center District (the "District") taxes. HVS projected the collections by DOR of the Countywide Basic Room Tax, Citywide Additional Room Tax, Countywide Food and Beverage Tax, and Countywide Local Rental Car Tax for the next 42 years (FY2019 through FY2060). The purpose of this Tax Projection Study is to present projections of the available Restricted and Unrestricted District Tax Collections after payment of the existing debt service.

The District owns and operates the Wisconsin Center with 188,695 square feet of contiguous exhibition space, a 37,506 square-foot ballroom, and 39,364 square feet of meeting space. The District also owns and operates the 12,000-seat UW-Milwaukee Panther Arena and the 2,500-4,100 seat Miller High Life Theatre. The District owns the 17,500-seat Fiserv Forum, but the facility is operated, maintained, and managed by the NBA Milwaukee Bucks organization.

District Taxes

The District is a "local exposition district" with limited taxing powers, as created under 1993's Wisconsin Act 263. The District was established to assume ownership of the existing convention and entertainment facilities at that time and to construct and expand such facilities in the future. District Taxes, which include: (i) Basic Room Tax, (ii) Additional Room Tax, (iii) F&B Tax, and (iv) Local Rental Car Tax, are currently pledged to pay debt service on outstanding District bonds. These taxes also support the operations of District facilities and contribute to the funding of the operations of Visit Milwaukee.

Figure 1-1below summarizes District Taxes rates.

FIGURE 1-1 SUMMARY OF TAX RATES

Тах	Taxing Area	Current Rate	Maximum Rate			
Basic Room	Milwaukee County	2.50%*	3.00%			
Additional Room	City of Milwaukee	7.00%	7.00%			
Food & Beverage	Milwaukee County	0.50%**	0.50%			
Local Rental Car Milwaukee County 3.00% 4.00%						
*increased from 2.0% in January 2011						
** increased from 0.25% in July 2010						

Source: District

The Basic Room Tax, the F&B Tax, and the Local Rental Car Tax are levied within the jurisdiction of the County. The Additional Room Tax is levied in the City which is wholly within the County.

. The calculations presented in this study were completed per the definitions outlined in the General Resolution as adopted by the Board of Directors on December 20, 1995, as amended.

Methodology

HVS performed the following tasks:

- Analyzed the economy and demographics of the Milwaukee market and hotel lodging demand generators that may affect District Tax Collections.
- Reviewed and analyzed data on historical tax collections provided by the District for the years 2000 to the present.
- Reviewed the authorizing legislation for the District and District collections procedures and incorporated them into this analysis.
- Projected through a three- to five-year period based on supply and demand and thereafter used reasonable assumptions regarding average annual growth rates to forecast future years for revenues from the Basic Room Tax, the Additional Room Tax, the F&B Tax, and the Local Rental Car Tax for 42 years beginning in 2019.

HVS staff collected and analyzed all information contained in this study. HVS sought out reliable sources, and HVS deemed information obtained from third parties to be accurate.



Definitions

This study uses the following defined terms:

"Act 60" means the 2015 Wisconsin Act 60 passed by the Senate and State Assembly, signed into law on August 12, 2015, and effective on August 14, 2015.

"Administrative Fees" means those fees paid to the DOR for the administration of District Taxes.

"Additional Room Tax," as defined in Section 3 of this report.

"Additional Room Tax Collections" represent the collections of the DOR for liabilities relating to the Additional Room Tax occurring in the listed year before the removal of Administrative Fees from the total.

"Administrative Fees Refund" means the amounts of Administrative Fees more than the DOR cost of collections that are refunded to the District.

"Available District Revenue" means District Tax Distributions for any given Bond Year.

"Available Room Nights" means for a given period, the cumulative total of hotel rooms available for rental during each day in the period.

"Average Annual Daily Room Rate" or "ADR" means Gross Room Revenue divided by the total amount of Occupied Hotel Room Nights for any calendar year.

"Basic Room Tax" as defined in Section 3 of this report

"Basic Room Tax Collections" represent the collections of the DOR for liabilities relating to the Basic Room Tax occurring in the listed year before the removal of Administrative Fees from the total.

"Bond Year" means the calendar year for which District Tax Distributions are available. For example, Bond Year 2018 would include District Tax Distributions for the period January 2018 through December 2018 and District Tax Collections from the period October 15th, 2017 through October 14th, 2018.

"City" means the City of Milwaukee, Wisconsin.

"County" means the County of Milwaukee, Wisconsin.

"District Taxes" means the Basic Room Tax, the Additional Room Tax, the F&B Tax, and the Local Rental Car Tax.

"District Tax Distributions" or "Aggregate Tax Revenue" means the taxes received by the District as reported by the month in which the District receives the money.

"District Tax Collections" means the taxes received by the District as reported by the month in which the liability occurs. This number is equal to Total Tax Collections minus Net Administrative Fees.

"DOR" means the Department of Revenue of the State of Wisconsin.

"Effective Annual Average Daily Room Rate" or "EDR" means the total amount of Taxable Room Revenue divided by the total amount of Adjusted Occupied Room Nights for any calendar year.

"F&B Tax" as defined in Section 3 of this report.

"F&B Tax Collections" represent the collections of the DOR for liabilities relating to the Food & Beverage Tax occurring in the listed year before the removal of Administrative Fees from the total.

"Fiscal Year" is a calendar year ending December 31.

"Great Recession" means the recession which began in December 2007 and ended in June 2009 related to the financial crisis of 2007-08.

"Gross Room Revenue" means the amounts of revenue received by operators of lodging establishments for the rental of hotel rooms or other lodging facilities and reported to Smith Travel Research.

"Local Rental Car Tax" as defined in Section 3 of this report.

"Local Rental Car Tax Collections" represent the collections of the DOR for liabilities relating to the Rental Car Tax occurring in the listed year before the removal of Administrative Fees from the total.

"Net Administrative Fees" means the Administrative Fees collected by the State less the Administrative Fees Refund.

"Net District Tax Distributions" represent the distributions by DOR of the Basic Room Tax, Additional Room Tax, F&B Tax, and Local Rental Car Tax for a given period after payment of the Net Administrative Fees.

"Occupancy Rate" means the number of Occupied Room Nights divided by the number of Available Room Nights for any given calendar year.

"Occupied Room Nights" means for a given period, a cumulative total of hotel rooms rented by paying guests during each day in the period.

"Rate Adjusted District Tax Collections" means the sum of the rate adjusted Basic Room Tax, the Additional Room Tax, the rate adjusted F&B Tax, and the Local Rental Car Tax before Administrative Fees for a given period.

"Restricted Tax Revenue" means collections by DOR of the Basic Room Tax, the F&B Tax, and the Local Rental Car Tax which can only be used for the payment of debt.

"Taxable Room Revenue" means the amount of revenue subject to the District Taxes. This number is calculated by dividing the tax Revenue by the tax rate.

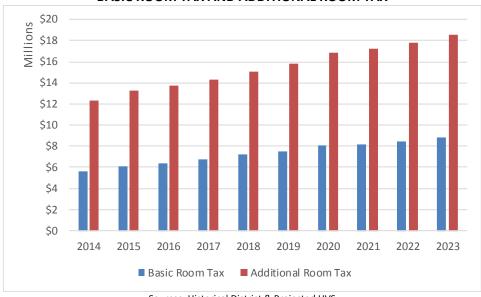
"Total Gross Tax Collections" is the total amount of Historical District Tax collected by the DOR on behalf of the District. Numbers are reported for the time period during which the liabilities occur.

"Unrestricted Tax Revenue" means the Additional Room Tax collection which can be used for any legal purpose including the payment of debt.

The following Figure 1-2 shows five years of historical collection for the Basic Room Tax and the Additional Room Tax and five years of projections.

Summary of Projections

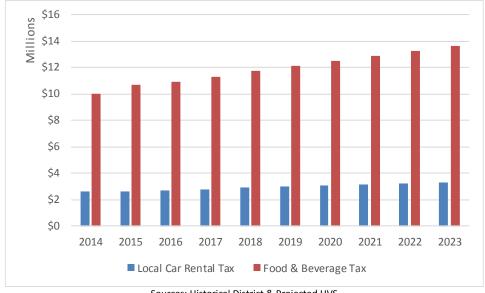
FIGURE 1-2
HISTORICAL AND PROJECTED COLLECTIONS
BASIC ROOM TAX AND ADDITIONAL ROOM TAX



Sources: Historical District & Projected HVS

The following Figure 1-3 shows five years of historical collection for the Food & Beverage Tax and the Local Car Rental Tax and five years of projections.

FIGURE 1-3
HISTORICAL AND PROJECTED COLLECTIONS
FOOD & BEVERAGE TAX AND LOCAL CAR RENTAL TAX



Sources: Historical District & Projected HVS

The projection of strong growth in Net District Tax Collections in 2020 is due to growth induced by new supply and to the one-time events of the Democratic National Convention and the Ryder Cup. Growth slows in 2021 because of the one-time growth in room night demand in 2020. Growth in room night demand returns to the market in 2022. From 2023 through 2026, room night demand increases due to the additional demand from the expansion of the Wisconsin Center which is expected to exceed 100,000 room nights.

The following Figure 1-4 summarizes the long-term projections of Restricted and Unrestricted Tax Revenue available for future debt service.

FIGURE 1-4
PROJECTED RESTRICTED AND UNRESTRICTED TAX REVENUE
AVAILABLE FOR FUTURE DEBT SERVICE (\$ THOUSANDS)

Bond Year	Net District Tax Distributions	Total Senior Lien Debt Service *	Total Junior Lien Debt Service *	Aggregate Debt Service ¹	Available to District
2019	\$37,817	\$7,920	\$16,316	\$24,236	\$13,581
2020	39,740	7,910	17,205	25,115	14,625
2021	40,673	7,400	18,271	25,671	15,002
2022	42,003	7,400	18,698	26,098	15,905
2023	43,569	7,400	18,684	26,084	17,485
2024	45,198	7,400	18,682	26,082	19,116
2025	46,888	7,400	18,670	26,070	20,818
2026	48,496	7,400	18,669	26,069	22,428
2027	50,085	7,400	18,661	26,061	24,025
2028	51,727	7,305	6,194	13,499	38,228
2029	53,368	7,310	6,176	13,486	39,882
2030	55,064	7,305	6,165	13,470	41,593
2031	56,814	7,310	6,146	13,456	43,358
2032	58,623	7,310	6,132	13,442	45,180
2033	60,491	8,840	3,383	12,223	48,268
2034	62,420	8,835	3,382	12,217	50,203
2035	64,414	8,840	3,383	12,223	52,191
2036	66,473	8,840	3,385	12,225	54,248
2037	68,602	8,835	3,383	12,218	56,383
2038	70,799	8,840	3,384	12,224	58,575
2039	73,071	8,835	3,385	12,220	60,851
2040	75,419	8,835	3,382	12,217	63,202
2041	77,845	8,835	3,383	12,218	65,626
2042	80,350	8,835	3,385	12,220	68,130
2043	82,939	8,835	3,381	12,216	70,723
2044	85,614	8,835	3,381	12,216	73,398
2045	88,379	8,835	3,385	12,220	76,158
2046	91,235	8,840	3,383	12,223	79,011
2047	94,186	0	0	0	94,186
2048	97,234	0	0	0	97,234
2049	100,386	0	0	0	100,386
2050	103,641	0	0	0	103,641
2051	107,006	0	0	0	107,006
2052	110,482	0	0	0	110,482
2053	114,073	0	0	0	114,073
2054	117,784	0	0	0	117,784
2055	121,620	0	0	0	121,620
2056	125,584	0	0	0	125,584
2057	129,680	0	0	0	129,680
2058	133,913	0	0	0	133,913
2059	138,287	0	0	0	138,287
2060	142,809	0	0	0	142,809
	d March 8, 2019				

 $^{^{\}rm 1}\,\text{calculated}$ in accordance with the terms and provisions of the General Resolution

2. Market Trends

Introduction

HVS analyzed market trends in the hotel, rental car, and food and beverage industries. Market trends inform our projection of District Tax Collections.

Hotel Lodging

HVS gathered data on historical room supply, recent and proposed hotel development, seasonal patterns in the market, and historical trends since the year 2000.

HVS relied on data purchased from Smith Travel Research ("STR") to measure lodging supply and demand. While STR provides the most comprehensive source of information on hotel supply, demand, and revenue, it has some limitations. Not all hotels report their data. The STR data for the County and the City involves estimation of the Available Room Nights, Occupied Room Nights, and Gross Room Revenue of non-reporting properties. STR also relies on the accuracy of hotels that report the data but does not verify the accuracy of each report. STR produced the report on March 26, 2019.

Notwithstanding, STR data provide the best available data on hotel supply and demand. To test its reliability for use in this study, HVS compared STR estimates of Gross Room Revenue to Taxable Room Revenue provided by the District. Figure 2-1 below shows this comparison.

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FIGURE 2-1 COMPARISON OF TAXABLE ROOM REVENUE AND GROSS ROOM REVENUE (\$ MILLIONS)

COMPARISON OF TAXABLE ROOM REVENUE AND C					GRUSS RUU		••	ONS)
		City of Mi	ilwaukee			Milwauke	e County	
Calendar Year	Taxable Room Revenue *	Gross Room Revenue	Variance	Percent Variance	Taxable Room Revenue *	Gross Room Revenue	Variance	Percent Variance
2000	\$89.4	\$120.0			\$123.0	\$151.8		
2001	98.0	118.6	(\$20.6)	-17.4%	134.6	152.0	(\$17.3)	-11.4%
2002	99.3	120.9	(21.5)	-17.8%	134.1	151.5	(17.3)	-11.4%
2003	102.7	120.2	(17.5)	-14.5%	135.7	150.6	(14.9)	-9.9%
2004	100.8	122.6	(21.8)	-17.8%	135.9	153.4	(17.5)	-11.4%
2005	110.6	133.3	(22.7)	-17.0%	148.0	165.6	(17.6)	-10.6%
2006	120.2	147.3	(27.2)	-18.4%	158.8	183.2	(24.4)	-13.3%
2007	125.3	154.8	(29.5)	-19.0%	166.2	191.9	(25.6)	-13.4%
2008	132.7	167.2	(34.6)	-20.7%	180.4	208.5	(28.1)	-13.5%
2009	108.2	135.9	(27.7)	-20.4%	147.5	172.2	(24.7)	-14.4%
2010	132.9	156.4	(23.4)	-15.0%	178.8	198.4	(19.6)	-9.9%
2011	142.0	165.9	(24.0)	-14.4%	188.0	210.6	(22.7)	-10.8%
2012	149.7	174.8	(25.1)	-14.3%	196.3	220.6	(24.3)	-11.0%
2013	162.8	189.1	(26.3)	-13.9%	212.3	237.0	(24.7)	-10.4%
2014	176.4	204.9	(28.6)	-13.9%	225.7	253.5	(27.8)	-11.0%
2015	189.2	217.5	(28.4)	-13.0%	243.0	268.8	(25.7)	-9.6%
2016	196.6	230.2	(33.7)	-14.6%	255.3	288.3	(33.0)	-11.4%
2017	204.4	243.6	(39.1)	-16.1%	268.6	309.1	(40.5)	-13.1%
2018	215.7	253.9	(38.2)	-15.1%	287.3	326.6	(39.4)	-12.1%
Average	Percentage V	ariance Last	18 Years	-16.3%				-11.6%
Average	Average Percentage Variance Last 10 Years -15.1%							-11.4%
*District Taxable Room Revenue was calculated using the month of collection by DOR								

Sources: District and STR

DOR reports Taxable Room Revenue by the month in which the tax liability occurs in the City or County. Similarly, STR estimates Gross Room Revenue in the month of the guest stay which coincides with the month of tax liability. Within the City, historical Taxable Room Revenue was, on average over the last 18 years, 16.3% less than STR estimates of Gross Room Revenue. Within the County, historical Taxable Room Revenues were, on average over the last 18 years, 11.6% less than STR Gross Room Revenue.

Factors that cause the variance include: 1) hotel room revenue that is not subject to the tax such as long-term stays or guests who are exempt from the tax, 2) differences in the lodging properties included in the data sets, 3) timing differences in the reporting of sales and taxes, and 4) possible estimation errors in the STR estimate of Gross Room Revenue.

DRAFT - April 15, 2019 **Market Trends** Tax Projection Study Wisconsin Center District – Milwaukee, Wisconsin

Figure 2-2 below shows the inventory of hotels and the number of rooms within the City and the County.

FIGURE 2-2 **HOTEL LODGING SUPPLY**

C	ity of Milwaul	cee	N	Milwaukee Cou	nty
Size of	Number of	Number of	Size of	Number of	Number of
Hotel	Properties	Rooms	Hotel	Properties	Rooms
0-50	7	244	0-50	15	461
51-100	18	1,363	51-100	27	2,150
101-150	22	2,734	101-150	39	4,773
151-200	10	1,665	151-200	11	1,863
201-250	4	889	201-250	4	889
>250	4	1,898	>250	4	1,898
	65	8,793		100	12,034

Source: STR

According to STR reports, there are 65 hotels in the City and 100 hotels in the County as a whole. Over 73% of County's hotel rooms are within the City because on average City hotels are larger including, 18 of the 19 hotels 150 or more rooms.

A significant amount of new room supply was added to the market over the past four years, as shown in Figure 2-3 below.

FIGURE 2-3 RECENT HOTEL DEVELOPMENTS IN THE COUNTY

Hotel Property	Location	Date Opened	Number of Rooms
Hampton Inn Milwaukee Franklin Hampton Inn Milwaukee West Home2 Suites by Hilton Milwaukee Airport Kimpton Journeyman Hotel Springhill Suites Milwaukee Downtown Residence Inn Milwaukee West The Westin Milwaukee Homewood Suites by Hilton Wauwatosa Milwaukee Homewood Suites by Hilton Milwaukee Downtown Residence Inn Milwaukee North Glendale TownePlace Suites Milwaukee Oak Creek Hyatt Place Milwaukee Downtown Total New Hotel Rooms Developed 2015 through 2018	Franklin, WI West Allis, WI Milwaukee, WI Milwaukee, WI Milwaukee, WI Wauwatosa, WI Milwaukee, WI Wauwatosa, WI Milwaukee, WI Glendale, WI Oak Creek, WI Milwaukee, WI	Aug 2015 Nov 2015 Mar 2016 Jun 2016 Jul 2016 Dec 2016 Jun 2017 Oct 2017 Nov 2017 Nov 2017 Apr 2018 Jun 2018	100 101 110 158 155 127 220 146 94 83 112 150

Source: STR

DRAFT - April 15, 2019 **Market Trends** Tax Projection Study Wisconsin Center District – Milwaukee, Wisconsin The supply of hotel rooms increased by roughly 15% in the County and 11% in the City over the last four years. Approximately 57% of the increase in new rooms are in the City.

The following Figure 2-4below shows the continued growth in the supply of hotels rooms in the market.

FIGURE 2-4 HOTELS UNDER CONSTRUCTION OR DEVELOPMENT IN THE COUNTY

Property	City	Status	Rooms	Opening
Springhill Suites Milwaukee West Wauwatosa	Wauwatosa	Under Construction	119	Spring 2019
Drury Plaza Hotel Milwaukee Downtown	Milwaukee	Under Construction	227	Summer 201
Potowatomi Hotel - Second Tower	Milwaukee	Under Construction	119	August 2019
Cambria hotel & suites Milwaukee Downtown	Milwaukee	Under Construction	132	Fall 2019
Home2 Suites by Hilton	West Allis	Under Construction	125	Sept. 2019
Renaissance Marriott Mayfair	Wauwatosa	Development	196	May 2020
Fairfield Inn West Milwaukee	West Milwaukee	Development	108	May 2020
The Milwaukee Athletic Club Expansion	Milwaukee	Development	36	June 2020
Kinn "2" Boutique Hotel DT	Milwaukee	Development	62	June 2020
Ascendent Holdings/Provenance Hotels	Milwaukee	Development	220	June 2020
Holiday Inn Express Milwaukee Downtown	Milwaukee	Development	115	July 2020
Home2 Suites/Tru Downtown Milwaukee	Milwaukee	Development	213	July 2020
tal Hotel Rooms under Construction or Development			1,672	

Sources: Visit Milwaukee, HVS

The hotels under construction or development are expected to add 2.6% to the County's room night supply in 2019, 7.2% in 2020, and 3.6% in 2021. The City's room night supply is expected to grow faster than the overall county with a growth of 3.1% in 2019, 7.5% in 2020, and 4.1% in 2021.

The following Figure 2-5 shows the long-term growth in the number of room nights available in the City and County. Available room nights are the number of hotel rooms in the market multiplied by the number of days in which those hotels are open over a given period. This metric provides the most accurate measure of room supply as individual hotels may open, close, or remain partially open for renovations during a year.

DRAFT - April 15, 2019 **Market Trends** 14

FIGURE 2-5 **HISTORIC DATA - AVAILABLE ROOM NIGHTS**

	City			County			
Calendar Year	Available Room Nights	% Change Available Room Nights	Available Room Nights	% Change Available Room Nights			
1987	2,265,855		2,862,265				
1988	2,356,283	4.0%	3,024,508	5.7%			
1989	2,395,495	1.7%	3,105,055	2.7%			
1990	2,422,200	1.1%	3,131,760	0.9%			
1991	2,413,248	-0.4%	3,122,808	-0.3%			
1992	2,393,700	-0.8%	3,108,396	-0.5%			
1993	2,356,022	-1.6%	3,074,342	-1.1%			
1994	2,344,395	-0.5%	3,086,041	0.4%			
1995	2,370,791	1.1%	3,099,696	0.4%			
1996	2,341,357	-1.2%	3,070,262	-0.9%			
1997	2,265,586	-3.2%	3,020,599	-1.6%			
1998	2,312,212	2.1%	3,085,647	2.2%			
1999	2,366,538	2.3%	3,164,150	2.5%			
2000	2,511,148	6.1%	3,343,644	5.7%			
2001	2,648,644	5.5%	3,560,414	6.5%			
2002	2,659,919	0.4%	3,461,459	-2.8%			
2003	2,585,918	-2.8%	3,390,758	-2.0%			
2004	2,549,074	-1.4%	3,354,994	-1.1%			
2005	2,539,837	-0.4%	3,345,757	-0.3%			
2006	2,557,190	0.7%	3,363,110	0.5%			
2007	2,557,190	0.0%	3,363,110	0.0%			
2008	2,591,470	1.3%	3,476,353	3.4%			
2009	2,687,362	3.7%	3,675,285	5.7%			
2010	2,778,714	3.4%	3,805,459	3.5%			
2011	2,807,886	1.0%	3,834,631	0.8%			
2012	2,854,747	1.7%	3,874,172	1.0%			
2013	2,781,577	-2.6%	3,764,522	-2.8%			
2014	2,879,684	3.5%	3,829,354	1.7%			
2015	2,959,080	2.8%	3,919,321	2.3%			
2016	3,053,891	3.2%	4,069,973	3.8%			
2017	3,149,811	3.1%	4,226,806	3.9%			
2018	3,188,159	1.2%	4,361,044	3.2%			
Average % Chai	nge from 1987	1.1%		1.4%			
Average % Chai	nge Last 15 Years	1.4%		1.7%			

In recent years, the number of available rooms nights increased faster than the longterm average annual increase in the City and the County. Both markets experienced robust growth at the turn of the century but saw modest declines in available room nights in the years following the September 11th attacks. The economic downturn in 2007 disrupted increasing growth in room night supply, but growth began again in 2008. Growth continued to 2012, with a modest downturn in 2013, returning to growth in 2014 through 2018. Since 1987, supply grew by an annual average rate of 1.1% in the City and 1.4% in the County.

In addition to the number of hotels and hotel rooms, STR provides estimates for Occupied Room Nights, Gross Room Revenue, and calculates Average Annual Daily Rate or ADR. Figures 2-6 below show STR data for the City from 1987 through 2018, and Figure 2-7 shows STR data for the County from 1987 through 2018.

FIGURE 2-6
CITY OF MILWAUKEE
HISTORIC OCCUPIED ROOM NIGHTS, ADR, AND GROSS ROOM REVENUE

	HISTORIC	OCCOPIED	CON NIGHT	S, ADK, AND G	INO33 NOOI	VI KEVENUE	
Calendar Year	Occupied Room Nights	% Change	Occupancy	Average Daily Rate	% Change	Gross Room Revenue	% Change
1987	1,441,843		63.6%	\$48.98		\$70,619,686	
1988	1,538,696	6.7%	65.3%	50.97	4.1%	78,426,539	11.1%
1989	1,538,048	0.0%	64.2%	53.62	5.2%	82,476,356	5.2%
1990	1,543,924	0.4%	63.7%	55.90	4.2%	86,300,132	4.6%
1991	1,469,911	-4.8%	60.9%	55.01	-1.6%	80,859,492	-6.3%
1992	1,505,160	2.4%	62.9%	55.87	1.6%	84,092,125	4.0%
1993	1,533,684	1.9%	65.1%	57.49	2.9%	88,166,844	4.8%
1994	1,548,866	1.0%	66.1%	59.77	4.0%	92,574,194	5.0%
1995	1,517,916	-2.0%	64.0%	61.46	2.8%	93,288,160	0.8%
1996	1,435,197	-5.4%	61.3%	64.61	5.1%	92,721,450	-0.6%
1997	1,430,644	-0.3%	63.1%	68.00	5.3%	97,287,807	4.9%
1998	1,425,121	-0.4%	61.6%	73.20	7.6%	104,322,297	7.2%
1999	1,392,199	-2.3%	58.8%	75.94	3.7%	105,728,788	1.3%
2000	1,500,315	7.8%	59.7%	79.99	5.3%	120,017,489	13.5%
2001	1,436,397	-4.3%	54.2%	82.55	3.2%	118,569,567	-1.2%
2002	1,482,141	3.2%	55.7%	81.55	-1.2%	120,868,842	1.9%
2003	1,485,203	0.2%	57.4%	80.92	-0.8%	120,177,629	-0.6%
2004	1,518,769	2.3%	59.6%	80.75	-0.2%	122,641,007	2.0%
2005	1,542,450	1.6%	60.7%	86.43	7.0%	133,309,708	8.7%
2006	1,592,375	3.2%	62.3%	92.52	7.0%	147,320,942	10.5%
2007	1,604,047	0.7%	62.7%	96.48	4.3%	154,762,607	5.1%
2008	1,619,994	1.0%	62.5%	103.22	7.0%	167,212,042	8.0%
2009	1,429,900	-11.7%	53.2%	95.03	-7.9%	135,889,073	-18.7%
2010	1,638,712	14.6%	59.0%	95.43	0.4%	156,383,080	15.1%
2011	1,660,407	1.3%	59.1%	99.93	4.7%	165,927,754	6.1%
2012	1,701,312	2.5%	59.6%	102.75	2.8%	174,813,055	5.4%
2013	1,754,303	3.1%	63.1%	107.79	4.9%	189,097,729	8.2%
2014	1,879,833	7.2%	65.3%	109.02	1.1%	204,935,383	8.4%
2015	1,908,094	1.5%	64.5%	114.00	4.6%	217,528,400	6.1%
2016	1,964,458	3.0%	64.3%	117.21	2.8%	230,245,375	5.8%
2017	1,990,847	1.3%	63.2%	122.35	4.4%	243,584,659	5.8%
2018	2,068,848	3.9%	64.9%	122.73	0.3%	253,901,766	4.2%
Average	e from 1987	1.2%	61.6%		3.1%		4.4%
	Last 15 Years	2.4%	61.6%		2.9%		5.4%
•	Last 10 Years	2.3%	61.6%		1.8%		4.6%
_	Last 5 Years	2.3%	64.4%		2.6%		6.1%
•							

Source: STR

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The City historical STR data shows a 4.4% average annual growth rate of Gross Room Revenue from 1987, 5.4% for the last 15 years, 4.6% for the last ten years, and 6.1% for the last five years.

FIGURE 2-7
MILWAUKEE COUNTY
HISTORIC OCCUPIED ROOM NIGHTS, ADR, AND GROSS ROOM REVENUE

	HISTORIC OCCUPIED ROOM NIGHTS, ADR, AND GROSS ROOM REVENUE							
Calendar Year	Occupied Room Nights	% Change	Occupancy	Average Daily Rate	% Change	Gross Room Revenue	% Change	
1987	1,812,070		63.3%	\$47.79		\$86,604,967		
1988	1,942,316	7.2%	64.2%	49.13	2.8%	95,426,123	10.2%	
1989	1,956,688	0.7%	63.0%	51.21	4.2%	100,199,386	5.0%	
1990	1,986,539	1.5%	63.4%	53.18	3.9%	105,650,296	5.4%	
1991	1,897,356	-4.5%	60.8%	52.82	-0.7%	100,210,574	-5.1%	
1992	1,945,054	2.5%	62.6%	53.36	1.0%	103,792,388	3.6%	
1993	1,977,929	1.7%	64.3%	54.74	2.6%	108,275,877	4.3%	
1994	1,994,416	0.8%	64.6%	57.05	4.2%	113,783,068	5.1%	
1995	1,966,414	-1.4%	63.4%	58.98	3.4%	115,970,364	1.9%	
1996	1,861,632	-5.3%	60.6%	61.62	4.5%	114,715,511	-1.1%	
1997	1,890,639	1.6%	62.6%	64.20	4.2%	121,386,543	5.8%	
1998	1,906,404	0.8%	61.8%	68.44	6.6%	130,483,556	7.5%	
1999	1,879,158	-1.4%	59.4%	71.28	4.1%	133,946,587	2.7%	
2000	2,026,019	7.8%	60.6%	74.92	5.1%	151,783,519	13.3%	
2001	1,975,615	-2.5%	55.5%	76.92	2.7%	151,956,363	0.1%	
2002	1,969,875	-0.3%	56.9%	76.90	0.0%	151,473,984	-0.3%	
2003	1,966,835	-0.2%	58.0%	76.57	-0.4%	150,601,600	-0.6%	
2004	2,008,439	2.1%	59.9%	76.37	-0.3%	153,393,799	1.9%	
2005	2,042,539	1.7%	61.0%	81.06	6.1%	165,562,172	7.9%	
2006	2,107,056	3.2%	62.7%	86.94	7.3%	183,183,848	10.6%	
2007	2,108,367	0.1%	62.7%	91.00	4.7%	191,860,762	4.7%	
2008	2,140,466	1.5%	61.6%	97.42	7.1%	208,529,303	8.7%	
2009	1,942,119	-9.3%	52.8%	88.68	-9.0%	172,235,763	-17.4%	
2010	2,256,449	16.2%	59.3%	87.92	-0.9%	198,384,629	15.2%	
2011	2,293,911	1.7%	59.8%	91.82	4.4%	210,628,637	6.2%	
2012	2,338,101	1.9%	60.4%	94.36	2.8%	220,617,439	4.7%	
2013	2,384,274	2.0%	63.3%	99.41	5.3%	237,009,490	7.4%	
2014	2,504,022	5.0%	65.4%	101.24	1.8%	253,509,725	7.0%	
2015	2,520,125	0.6%	64.3%	106.65	5.3%	268,773,182	6.0%	
2016	2,628,806	4.3%	64.6%	109.66	2.8%	288,265,958	7.3%	
2017	2,700,515	2.7%	63.9%	114.45	4.4%	309,070,482	7.2%	
2018	2,845,489	5.4%	65.2%	114.79	0.3%	326,642,794	5.7%	
Averag	e from 1987	1.6%	61.6%		2.9%		4.5%	
_	e Last 15 Years	2.6%	61.8%		2.8%		5.5%	
Averag	e Last 10 Years	3.1%	61.9%		1.7%		4.9%	
Averag	e Last 5 Years	3.6%	64.7%		2.9%		6.6%	

Source: STR

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The County historical STR data shows at 4.5% average annual growth rate of Gross Room Revenue from 1987, 5.5% for the last 15 years, 4.9% for the last ten years, and 6.6% for the last five years.

The STR data for the County shows that the market recovered occupancy from a low point of 53% in 2009 to about 65% in 2018, near an all-time high. Historically the market has stabilized at the low 60% occupancy level. ADR recovery has lagged occupancy recovery. ADR exceeded the 2008 peak in 2013 and grew to a new high of \$115 in 2018. When adjusted for inflation, ADR has not yet fully recovered.

The following Figure 2-8 shows the year-to-date through February 2019 as compared to the same period in 2018.

FIGURE 2-8 OCCUPANCY AND ADR CHANGE YEAR-TO-DATE THROUGH FEBRUARY 2019

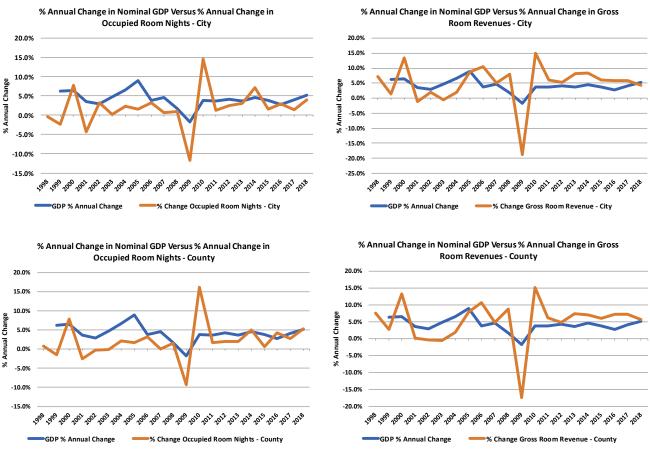
	City			County		
	2018	2019	% Change	2018	2019	% Change
Demand ADR	276,453 \$106.95	302,337 \$112.29	9.4% 5.0%	375,747 \$101.74	412,588 \$105.28	9.8% 3.5%

Source: STR

Comparison of Economic Cycles The hospitality industry is subject to cyclical economic conditions that affect the demand for leisure travel, corporate expense budgets, and transportation costs. During a national economic recession, the hospitality industry can experience a slowdown in demand growth or even temporary contractions of demand. The Bureau of Economic Analysis tracks Gross Domestic Product ("GDP"). GDP measures the growth of the economy. Figures 2-9 below compare the annual percent change in GDP to the annual percent change in Occupied Room Nights and Gross Room Revenue for both the City and the County.

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FIGURE 2-9 HISTORIC CHANGE IN GDP VS. OCCUPIED ROOM NIGHTS AND REVENUE



Sources: Bureau of Economic Analysis and STR

In the aftermath of the 2001 recession, Occupied Room Nights and District Tax Distributions continued to grow, albeit at lower rates than historical levels. The most recent "Great Recession" caused the worst economic decline in U.S. history since the Great Depression and its negative impact on lodging demand and ADR in both the City and the County were much more severe than the 2001 recession. In 2009, Occupied Room Nights declined by 11.7% in the City and 9.3% in the County. ADR declined by 7.9% in the City and 9.0% in the County, causing declines in Gross Room Revenue of 18.7% and 17.4% respectively. Occupied Room Nights recovered quickly and now exceed pre-recession highs in the City and the County. The market recovered quickly establishing a new high in room night demand in 2010 and continued to set new annual records through 2018.

DRAFT - April 15, 2019 Market Trends Tax Projection Study Wisconsin Center District – Milwaukee, Wisconsin Like after the 2001 recession, hotels planned before the recession opened, adding to the number of Available Room Nights, and further suppressing ADR growth. The City and County ADR exceeded its previous 2008 peak in the calendar year 2013 and continued to set new highs through 2018 and are higher year-to-date in 2019.

Seasonal Patterns

Hotel occupancy and ADR follow a highly predictable seasonal pattern as shown in Figures 2-10 and 2-11 below. Understanding these patterns is important in predicting the timing of distribution of taxes to the District.

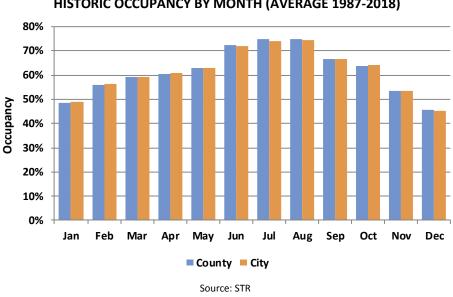
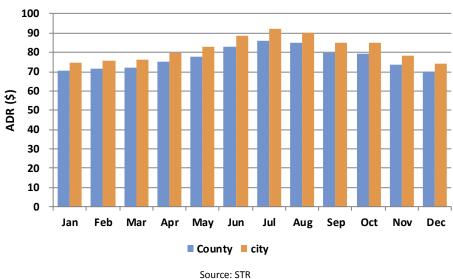


FIGURE 2-10 HISTORIC OCCUPANCY BY MONTH (AVERAGE 1987-2018)

Summer is the peak season of occupancy. Occupancy typically increases by nearly 30 percentage points, from a rate in the mid-40s in December to approximately 75% in July.

FIGURE 2-11 HISTORIC ADR BY MONTH (AVERAGE 1987-2018)



ADR reaches peak rate during summer. ADR increases by approximately 16 dollars between December and July.

Rental Cars

HVS analyzed the historical market for car rentals. The auto rental agencies in the County file local rental car tax returns with the DOR.

Airport passengers generate most of the demand for auto rentals in Milwaukee. Deplaning or arriving visitors are more likely to rent a car than those enplaned or departing passengers, as they will be present in the market. Figure 2-12 below shows historical deplanements as tracked by General Mitchell International Airport ("MKE").

FIGURE 2-12 HISTORIC DEPLANEMENTS **GENERAL MITCHELL INTERNATIONAL AIRPORT**

Year	Historical Deplanements	% Change
1998	2,745,084	
1999	2,919,481	6.4%
2000	3,036,666	4.0%
2001	2,788,106	-8.2%
2002	2,797,840	0.3%
2003	3,067,702	9.6%
2004	3,329,850	8.5%
2005	3,638,446	9.3%
2006	3,657,791	0.5%
2007	3,844,437	5.1%
2008	3,956,203	2.9%
2009	3,953,253	-0.1%
2010	4,920,819	24.5%
2011	4,761,504	-3.2%
2012	3,734,755	-21.6%
2013	3,258,872	-12.7%
2014	3,275,332	0.5%
2015	3,271,997	-0.1%
2016	3,374,086	3.1%
2017	3,452,126	2.3%
2018	3,548,840	2.8%

Source: General Mitchell International Airport

The airport recovered from the 2001 decline in deplanements within two years and experienced growth through 2008. The 2009 recession briefly lowered deplanements, but a strong recovery in 2010 indicates that the airport continues to experience growth. In 2010, Frontier Airlines made MKE one of their hubs, significantly increasing passenger traffic. In 2012, Frontier Airlines closed its hub at MKE, resulting in a reduction in passenger traffic to pre-2010 levels. The increase in deplanements in 2010 and the reduction in 2012 due to Frontier Airlines opening and closing a hub did not significantly impact car rental receipts because airline customer passengers through MKE to another destination count as deplaned customers but never leave the airport.

Car rentals at the airport make up most car rental receipts. Figure 2-13 below shows the change in Airport Rental Car Receipts. Payless Car Rentals closed in June of 2016, and Mayfair Car Rents closed in May of 2016 leaving five car rental companies at the airport. The companies that closed were doing less than 2% of the volume of rentals at the airport.

FIGURE 2-13
HISTORIC AIRPORT RENTAL CAR RECEIPTS (\$ MILLIONS)

Year	Airport Rental Car Receipts (millions)	% Change Receipts
2007	\$64.9	
2008	68.7	5.9%
2009	59.9	-12.8%
2010	73.7	23.0%
2011	76.9	4.2%
2012	75.7	-1.5%
2013	76.4	0.9%
2014	80.0	4.6%
2015	81.6	2.1%
2016	83.6	2.4%
2017	83.8	0.2%
2018	87.0	3.9%
2016 2017	83.6 83.8	2.4%

Source: General Mitchell International Airport

Airport Rental Car Receipts are for the month in which the liability occurs.

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3. Tax History

This section of the Study reviews historical data on the Basic Room Tax, Additional Room Tax, F&B Tax, and the Local Rental Car Tax from 2000 through 2018.

The following Figure 3-1 below shows the major components of the taxes that generate revenue for District Tax Distributions, which pay debt service and fund the operations of the District.

FIGURE 3-1 **SUMMARY OF TAX RATES**

Тах	Taxing Area	Current Rate	Maximum Rate	
Basic Room	Milwaukee County	2.50%*	3.00%	
Additional Room	City of Milwaukee	7.00%	7.00%	
Food & Beverage	Milwaukee County	0.50%**	0.50%	
Local Rental Car	Milwaukee County	3.00%	4.00%	
*increased from 2.0% in J	lanuary 2011			
** increased from 0.25% i	n July 2010			

Source: District

The District imposes:

- a 2.5% Basic Room Tax on temporary lodging stays in the County that was raised from on January 1, 2011, from 2.0% to 2.5%. The tax applies to lodging stays shorter than a period of one month.
- a 7.0% Additional Room Tax applies to lodging facilities located in the City. The tax applies to lodging stays shorter than a period of one month.
- a F&B Tax on the sale of food and beverages. On July 1, 2010, the food and beverage tax was raised from 0.25% to 0.5%. The tax applies to sales of candy, soft drinks, prepared foods, and alcoholic beverages consumed on premises.
- a Local Rental Car Tax of 3.0% of taxable gross receipts on local car rentals in the County.

Exemption from the 2.5% Basic Room Tax and the 7.0% Additional Room Tax include sales to the federal government, any recognized American Indian Tribe or

DRAFT - April 15, 2019 26 Band, Wisconsin municipalities and schools, certain nonprofits, sales by certain institutions (public schools, colleges, universities, hospitals, sanatoriums, or nursing homes), sales by agency camps operated by corporations or associations organized and operated exclusively for religious, charitable, or educational purposes with no financial benefit to any private shareholder or individual, and sales for resale.

Description of District Taxes

The District imposes its taxes on a seller's taxable gross receipts. Gross receipts are the total amount of the sale or rental price, whether received in money or something other than money. Gross receipts do not include federal, state, and local taxes measured by a stated percentage of the sales price or gross receipts (e.g., the State and County sales tax). The seller may pass taxes imposed by the District onto its customers. However, the seller is subject to the District Taxes even if the tax is not collected from customers. In practice, all District Taxes are "pass-through" taxes, and the legal incidence of the District Taxes is on the customer.

The DOR collects, administers, and enforces the District Taxes. Each taxpayer is required to report its liability for District Taxes to the DOR and to remit the full amount of such taxes, on or before the last day of the month following the end of such taxpayer's reporting period. Initially, each taxpayer has a quarterly reporting period. Depending on the amount of the quarterly tax liability, the DOR may notify a taxpayer that its reporting period has been changed from quarterly to monthly or annually.

Under the Authorizing Legislation, the net amounts collected by the DOR on behalf of the District, less an Administrative Fee or statutory deduction retained by the DOR to cover its administrative expenses, must be paid by the DOR to the District no later than the end of the month following the end of the calendar quarter in which the amounts were collected. The amount of the statutory deduction was reduced from 3.0% to 2.55% in November 1999. Each year, the DOR calculates its actual administrative costs, and to the extent that actual costs are less than the 2.55% statutory deduction, the DOR will refund the difference between actual costs and the amounts deducted for that year.

Restricted Tax Revenue may only be used for the payment of the District's debt services on its bond obligations. Revenue derived from the Unrestricted Tax Revenue are not so limited, but the District has pledged it as payment for its bonds

Basic Room Tax

The District currently imposes the Basic Room Tax ("Basic Room Tax") at the rate of 2.5% on the gross receipts derived from the furnishing at retail, except sales for resale, of rooms or lodging stock transients by hotelkeepers, motel operators, and other persons furnishing accommodations that are available to the public. For the lodging to qualify as transient, it must be furnished to a person for a continuous

period of less than one month. Subject to certain limited exceptions, the tax is imposed on all such lodging within the District's jurisdiction.

Under the Authorizing Legislation, the District may impose the Basic Room Tax, at a rate not to exceed 3.0% (the maximum rate for the Basic Room Tax) by a vote of the District Board. The Basic Room Tax Rate was raised from 2.0% to 2.5% on January 1, 2011.

In 1994, the District Board adopted a resolution providing that if the balance in a special debt service reserve fund of the District is less than the applicable requirement, the Basic Room Tax rate shall become 3.0% as of the next succeeding January 1, April 1, July 1, or October 1. If any bonds issued by the District and secured by a special debt service reserve fund are outstanding, the increased tax rate must stay in place.

Similarly, the District has covenanted in the Award Resolution for its Series 1999 Junior Bonds that if the balance in the Debt Service Reserve Fund for the Series 1999 Junior Bonds is less than the Debt Service Reserve Fund Requirement for the Series 1999 Junior Bonds, the District shall raise the Basic Room Tax rate to 3.0% as of the next succeeding January 1, April 1, July 1 or October 1 and such tax rate will not be subject to repeal as long as any of the Series 1999 Junior Bonds are outstanding.

Additional Room Tax

The District imposes the Additional Room Tax at the rate of 7.0% on the same tax base as the Basic Room Tax except that it only applies within the City. The 7% rate is the rate that was in effect when the District acquired the convention center and arena buildings from the City. The District adopted the Additional Room Tax on August 24, 1994, which became effective on January 1, 1995.

Under the Authorizing Legislation, the District has no authority to increase the 7.0% Additional Room Tax rate. No increases have been proposed for the Additional Room Tax rate.

Local Food and Beverage Tax

The District currently imposes the Local Food and Beverage Tax ("F&B Tax") at the rate of 0.5% on the gross receipts derived from the sale of food and beverages. Gross receipts include cover, minimum, entertainment, service, or other charges to patrons that are subject to the Wisconsin sales or use tax. Subject to certain limited exceptions, the tax is imposed on all such sales within the District's jurisdiction. A sale is considered to take place whenever possession of the food and beverages transfers from the seller or the seller's agent to the buyer or the buyer's agent. A common carrier and the U.S. Postal Service are deemed agents of the seller regardless of the point of sale and of how the freight or method of payment of the postage.

Under the Authorizing Legislation, the District increased the rate of the Local Food and Beverage Tax from 0.25% to 0.5% effective July 1, 2010, with the vote of most of the authorized members of the District Board. The current rate is the maximum rate allowed under the legislation. The Food and Beverage Tax was modified in October 2009 to apply only to candy, soft, drinks, and prepared food, as well as alcoholic beverages consumed on premises.

Local Rental Car Tax

On establishments within the District's jurisdiction primarily engaged in the business of short-term rental of passenger cars without drivers, the District currently imposes the Local Rental Car tax at the rate of 3.0% on the gross receipts derived from the rental, for 30 days or less, of motor vehicles designed and used principally for carrying persons. A rental is deemed to take place at the location where the motor vehicle comes into the lessee's possession. The rental of a motor vehicle that is exempt from the State sales tax is not subject to the Local Rental Car Tax.

Under the Authorizing Legislation, the maximum rate for the Local Rental Car Tax is 4.0%. The Local Rental Car Tax cannot be raised from 3.0% to 4.0% until the State makes a payment under its moral obligation pledge to a special debt service reserve fund of the District applicable to the 1999 Junior Bonds. If the State makes such payment, most of the District's Board of Directors may vote to increase the rate of the Local Rental Car Tax to 4.0%. In 1995, most of the District's Board voted that if the State makes such payment, the rate of the Local Rental Car Tax will increase to 4.0%. The District's Board will need to re-adopt such increase following a payment by the State.

Basic Room Tax Collections

Historic Basic Room Tax Collections represent the collections by the DOR for liabilities in the listed year before Administrative Fees. The rate adjusted Basic Room Tax assumes the tax rate was always the current 2.5% to provide a better estimate of the annual change in the tax. Figure 3-2 below shows the past nineteen years of historical Basic Room Tax collections and the rate adjusted Basic Room Tax.

FIGURE 3-2 HISTORICAL BASIC ROOM TAX COLLECTIONS

	Histor	ical	Rate Adjus	ted
Calendar Year	Basic Room Tax	% Change	Basic Room Tax Current Rate	% Change
2000	\$2,460,360		\$3,075,450	
2001	2,692,689	9.4%	3,365,861	9.4%
2002	2,682,761	-0.4%	3,353,452	-0.4%
2003	2,713,118	1.1%	3,391,398	1.1%
2004	2,718,028	0.2%	3,397,534	0.2%
2005	2,959,062	8.9%	3,698,828	8.9%
2006	3,175,093	7.3%	3,968,866	7.3%
2007	3,324,320	4.7%	4,155,400	4.7%
2008	3,608,095	8.5%	4,510,119	8.5%
2009	2,950,327	-18.2%	3,687,909	-18.2%
2010	3,575,375	21.2%	4,469,219	21.2%
2011	4,698,986	31.4%	4,698,986	5.1%
2012	4,908,284	4.5%	4,908,284	4.5%
2013	5,307,845	8.1%	5,307,845	8.1%
2014	5,643,580	6.3%	5,643,580	6.3%
2015	6,075,990	7.7%	6,075,990	7.7%
2016	6,381,620	5.0%	6,381,620	5.0%
2017	6,714,419	5.2%	6,714,419	5.2%
2018	7,181,744	7.0%	7,181,744	7.0%
Ave	rage from 2000	6.6%	Average from 2000	5.1%
Averag	ge Last 10 Years	7.8%	Average Last 10 Years	5.2%
Avera	age Last 5 Years	6.2%	Average Last 5 Years	6.2%

Source: District

Historical Basic Room Tax Collections have grown at an average of 6.6% a year from 2000 through 2018. The increase in the tax rate from 2.0% to 2.5% in 2011 caused a significant increase in receipts.

The rate adjusted Basic Room Tax Collections have grown from 2000 through 2018 at an average rate of 5.1% a year, the last ten years at 5.2% a year, and the last fiveyears at 6.2% a year, which indicates the potential for future growth in the market.

The historical STR data for the County shows a 5.5% average growth rate for the last 15 years and a 4.9% average annual growth rate for the last ten years in room revenues. The STR historical data on the growth rate for room revenue in the County market supports the historical growth in Basic Room Tax presented above.

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Additional Room Tax Collections

Additional Room Tax Collections represent the collections by the DOR occurring in the listed year before Administrative Fees. Figure 3-3 below shows the past nineteen years of Additional Room Tax Collections.

FIGURE 3-3 ADDITIONAL ROOM TAX COLLECTIONS

Calendar Year	r Additional Room Tax	% Change
2000	\$6,260,790	
2001	6,858,331	9.5%
2002	6,952,926	1.4%
2003	7,188,781	3.4%
2004	7,058,358	-1.8%
2005	7,744,570	9.7%
2006	8,411,492	8.6%
2007	8,769,839	4.3%
2008	9,285,558	5.9%
2009	7,572,638	-18.4%
2010	9,306,364	22.9%
2011	9,938,361	6.8%
2012	10,482,184	5.5%
2013	11,395,906	8.7%
2014	12,344,695	8.3%
2015	13,240,998	7.3%
2016	13,758,711	3.9%
2017	14,311,459	4.0%
2018	15,095,799	5.5%
	Average from 2000	5.3%
	Average Last 10 Years	5.4%
	Average Last 5 Years	5.8%

Source: District

Additional Room Tax Collections have grown at an average of 5.3% a year from 2000, 5.4% for the last ten years, and 5.8% for the last five years.

The historical STR data for the City shows a 5.4% average growth rate for the last 15 years and a 4.6% average annual growth rate for the last ten years in room revenues. The STR historical data on the growth rate for room revenue in the City market supports the historical growth in the Additional Room Tax presented above.

Food and Beverage Tax Collections

F&B Tax Collections represent the collections by the DOR occurring in the listed year before Administrative Fees. The rate adjusted F&B Tax Collections is calculated assuming the current tax rate of 0.5% was always in place for the purposes of

DRAFT - April 15, 2019 Tax Projection Study Wisconsin Center District – Milwaukee, Wisconsin estimating the annual change without a rate increase. The following Figure 3-4 shows annual changes in collections.

FIGURE 3-4
F&B TAX COLLECTIONS

	Historic	al	Rate Adjuste	ed
Calendar Year	F&B Tax	% Change	F&B Tax - At Current Rate	% Change
2000	\$2,686,332		\$5,372,663	
2001	3,019,220	12.4%	6,038,440	12.4%
2002	3,094,826	2.5%	6,189,652	2.5%
2003	3,173,924	2.6%	6,347,848	2.6%
2004	3,484,154	9.8%	6,968,308	9.8%
2005	3,155,640	-9.4%	6,311,279	-9.4%
2006	3,625,404	14.9%	7,250,808	14.9%
2007	3,974,303	9.6%	7,948,605	9.6%
2008	4,049,855	1.9%	8,099,710	1.9%
2009	3,991,474	-1.4%	7,982,948	-1.4%
2010	6,385,471	71 60.0% 8,513,961		6.7%
2011	8,901,044	39.4%	8,901,044	4.5%
2012	9,405,832	5.7%	9,405,832	5.7%
2013	9,624,199	524,199 2.3% 9,624,199		2.3%
2014	10,004,053	3.9%	10,004,053	3.9%
2015	10,653,854	6.5%	10,653,854	6.5%
2016	10,884,597	2.2%	10,884,597	2.2%
2017	11,327,559	4.1%	11,327,559	4.1%
2018	11,757,558	3.8%	11,757,558	3.8%
A	verage from 2000	9.5%	Average from 2000	4.6%
Aver	age Last 10 Years	12.6%	Average Last 10 Years	3.8%
Ave	erage Last 5 Years	4.1%	Average Last 5 Years	4.1%

Source: District

Historical F&B Tax Collections grew at an average annual rate of 9.5% from 2000, 12.6% for the last ten years, and 4.1% for the last five years. However, the historical F&B Tax rate increased from 0.25% to 0.5% on July 1st of 2010.

The rate adjusted F&B Tax Collection grew at an annual growth of 4.6% from 2000, 3.8% for the last ten years, and 4.1% for the last five years. This growth rate better represents the potential for future growth in the market.

Local Rental Car Tax Collections

Local Rental Car Tax Collections represent the collections by the DOR for liabilities occurring in the listed year before Administrative Fees. The following Figure 3-5 shows annual changes in Local Rental Car Tax Collections.

FIGURE 3-5 **LOCAL RENTAL CAR TAX COLLECTIONS**

Calendar Year	Local Rental Car Tax	% Change
2000	\$2,036,618	
2001	1,801,897	-11.5%
2002	1,678,319	-6.9%
2003	1,673,079	-0.3%
2004	1,842,475	10.1%
2005	1,674,956	-9.1%
2006	2,093,953	25.0%
2007	2,056,518	-1.8%
2008	2,181,316	6.1%
2009	1,931,213	-11.5%
2010	2,315,704	19.9%
2011	2,539,854	9.7%
2012	2,414,379	-4.9%
2013	2,389,031	-1.0%
2014	2,595,397	8.6%
2015	2,642,869	1.8%
2016	2,697,401	2.1%
2017	2,734,375	1.4%
2018	2,931,986	7.2%
A	verage from 2000	2.5%
Aver	age Last 10 Years	3.3%
Ave	erage Last 5 Years	4.2%

Source: District

Local Rental Car Tax Collections grew annually at an average rate of 2.5% per year from 2000, 3.3% for the last ten years, and 4.2% for the last five years. After a strong recovery in 2010 and 2011, the 2012 and 2013 Local Rental Car Tax collections declined. This decline most likely reflects the reduced level of air service to Milwaukee as Frontier Airlines reduced flight schedules and subsequently merged with Delta Airlines. Local Rental Car Tax Collections grew in from 2014 through 2018 as the economy grew.

The following Figure 3-6 summarizes historical changes in rate adjusted District Tax Collections before Administrative Fees.

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FIGURE 3-6 RATE ADJUSTED DISTRICT TAX COLLECTIONS PERCENT CHANGE

Calendar Year	Basic Room Tax at 2.5%	Additional Room Tax	F & B Tax at 0.50%	Local Rental Car Tax	Rate Adjusted District Tax Collections
2000					
2001	9%	10%	12%	-12%	8%
2002	0%	1%	3%	-7%	1%
2003	1%	3%	3%	0%	2%
2004	0%	-2%	10%	10%	4%
2005	9%	10%	-9%	-9%	1%
2006	7%	9%	15%	25%	12%
2007	5%	4%	10%	-2%	6%
2008	9%	6%	2%	6%	5%
2009	-18%	-18%	-1%	-11%	-12%
2010	21%	23%	7%	20%	16%
2011	5%	7%	5%	10%	6%
2012	4%	5%	6%	-5%	4%
2013	8%	9%	2%	-1%	6%
2014	6%	8%	4%	9%	7%
2015	8%	7%	6%	2%	7%
2016	5%	4%	2%	2%	3%
2017	5%	4%	4%	1%	4%
2018	7%	5%	4%	7%	5%
Average Annual					
From 2000	5.1%	5.3%	4.6%	2.5%	4.6%
Last 10 years	5.2%	5.4%	3.8%	3.3%	4.6%
Last 5 years	6.2%	5.8%	4.1%	4.2%	5.2%

Sources: District and HVS

The Rate Adjusted District Tax Collection grew at an average annual rate of 4.6% from 2000, 4.6% over the last ten years, and 5.2% over the last five years.

The following Figure 3-7 shows the growth of historical District Tax Collections from 2000 through 2018.

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FIGURE 3-7 **SUMMARY OF HISTORICAL DISTRICT TAX COLLECTIONS**

Calendar Year	Basic Room Tax		Additional Room Tax			F & B Tax	Car Rental Tax		Gross Tax Collections		
2000	\$2,460,360		\$6,260,790		\$2,686,332		\$2,036,618		\$13,444,099		
2001	2,692,689	9%	6,858,331	10%	3,019,220	12%	1,801,897	-12%	14,372,136	7%	
2002	2,682,761	0%	6,952,926	1%	3,094,826	3%	1,678,319	-7%	14,408,832	0%	
2003	2,713,118	1%	7,188,781	3%	3,173,924	3%	1,673,079	0%	14,748,903	2%	
2004	2,718,028	0%	7,058,358	-2%	3,484,154	10%	1,842,475	10%	15,103,015	2%	
2005	2,959,062	9%	7,744,570	10%	3,155,640	-9%	1,674,956	-9%	15,534,228	3%	
2006	3,175,093	7%	8,411,492	9%	3,625,404	15%	2,093,953	25%	17,305,943	11%	
2007	3,324,320	5%	8,769,839	4%	3,974,303	10%	2,056,518	-2%	18,124,979	5%	
2008	3,608,095	9%	9,285,558	6%	4,049,855	2%	2,181,316	6%	19,124,824	6%	
2009	2,950,327	-18%	7,572,638	-18%	3,991,474	-1%	1,931,213	-11%	16,445,652	-14%	
2010	3,575,375	21%	9,306,364	23%	6,385,471	60%	2,315,704	20%	21,582,913	31%	
2011	4,698,986	31%	9,938,361	7%	8,901,044	39%	2,539,854	10%	26,078,246	21%	
2012	4,908,284	4%	10,482,184	5%	9,405,832	6%	2,414,379	-5%	27,210,680	4%	
2013	5,307,845	8%	11,395,906	9%	9,624,199	2%	2,389,031	-1%	28,716,982	6%	
2014	5,643,580	6%	12,344,695	8%	10,004,053	4%	2,595,397	9%	30,587,726	7%	
2015	6,075,990	8%	13,240,998	7%	10,653,854	6%	2,642,869	2%	32,613,711	7%	
2016	6,381,620	5%	13,758,711	4%	10,884,597	2%	2,697,401	2%	33,722,329	3%	
2017	6,714,419	5%	14,311,459	4%	11,327,559	4%	2,734,375	1%	35,087,812	4%	
2018	7,181,744	7%	15,095,799	5%	11,757,558	4%	2,931,986	7%	36,967,086	5%	
Average Annua	I										
From 2000		6.6%		5.3%		9.5%		2.5%		6.1%	
Last 10 years		7.8%		5.4%		12.6%		3.3%		7.4%	
Last 5 years		6.2%		5.8%		4.1%		4.2%		5.2%	

The only decline in historical District Tax Collections occurred in 2009 during the Great Recession. The economic recovery and increased tax rates in 2010 and 2011 caused rapid growth in collections.

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4. Projection of District Tax Collections

Tax Projections

Historical District Taxes Collections, market trends, and inflation assumptions provide a basis for estimating future District Tax Collections.

HVS based growth rate projections on analysis of the tax base of each tax presented earlier in this study, coupled with trends in projected income and population. District officials report that there currently are no proposals for an increase in tax rates on any of District Taxes. Therefore, we based all tax projections upon current tax rates.

Tax Projections

The historical STR data for the County shows a 5.5% average growth of Gross Room Revenue for the last 15 years and 4.9% for the last ten years. The historical STR data for the City shows a 5.4% average growth rate for the last 15 years and 4.6% for the last ten years. This data supports the historical increase shown in the Basic Room Tax and the Additional Room Tax from 2000 through 2018, ten, and five years in the following Figure 4-1.

FIGURE 4-1
HISTORICAL RATE ADJUSTED GROWTH RATES

	Historical Growth Rate					
	Last 5 Years	Last 10 Years	From 2000 through 2018			
Basic Room Tax*	6.24%	5.19%	5.09%			
Additional Room Tax	5.80%	5.44%	5.30%			
Food & Beverage*	3.82%	4.58%	4.58%			
Car Rental	4.23%	3.33%	2.49%			
* Growth rates based o	n the current ta	ax rate				

Source: HVS

Inflation Assumptions

We reviewed historical increases in the Consumer Price Index (CPI-U), as shown in Figure 4-2. Due to the length of the tax projections contained in this study, a long-term perspective is used for the inflation rate.

FIGURE 4-2
NATIONAL CONSUMER PRICE INDEX (ALL URBAN CONSUMERS)

Year	National Consumer Price Index	Percent Change from Previous Year
2005	195.3	_
2006	201.6	3.2 %
2007	207.3	2.8
2008	215.3	3.8
2009	214.5	-0.4
2010	218.1	1.6
2011	224.9	3.1
2012	229.6	2.1
2013	233.0	1.5
2014	236.7	1.6
2015	237.0	0.1
2016	240.0	1.3
2017	245.1	2.1
2018	251.1	2.4
Averag	e Annual Change	
	Last Ten Years	1.6 %
	Last Five Years	1.5

Source: Bureau of Labor Statistics

Over the last ten years, the national CPI increased at an average annual rate of 1.6%. In 2018, the CPI rose by 2.4%, an increase from the level of 2.1% recorded in 2017.

Assumptions about inflation rates underpin the tax projections in this study. The following Figure 4-3 shows inflation estimates made by economists at some noted institutions and corporations.

FIGURE 4-3 INFLATION ESTIMATES

			Projected Increase in Consumer Price Inde (Annualized Rate Versus 12 Months Earlie						
Name (Sample from Survey)	ey) Firm				ate				
		De:		June 2019		Dec 2019	June 2020	De 202	
			-						
Scott Anderson	Bank of the West		%	2.3	%	2.2 9			
Daniel Bachman	Deloitte LP	2.3		2.1		2.1	1.7	1.	
Bernard Baumohl	Economic Outlook Group	2.7		3.4		3.0	2.8	2.	
David Berson	Nationwide Insurance	2.2		2.4		2.5	2.6	2.	
Brian Bethune	Tufts University	2.4		2.0		2.1	2.2	2.	
Steven Blitz	TS Lombard	2.0		1.8		1.8	2.5	2.	
Beth Ann Bovino	Standard and Poor's	2.3		2.2		2.2	2.3	2.	
ay Bryson	Wells Fargo & Co.	2.1		2.3		2.8	2.6	2.	
Michael Carey	Credit Agricole CIB	2.3		1.7		2.3	2.5	2.	
Mike Cosgrove	Econoclast	2.2		2.0		2.3	1.9	2.	
ou Crandall	Wrightson ICAP	1.9		1.7		2.4	2.7	2.	
Amy Crews Cutts	Equifax	2.4		2.6		2.5	2.4	2.	
Greg Daco	Oxford Economics	2.0		1.8		2.0	1.9	1.	
Rajeev Dhawan	Georgia State University	1.8		1.8		1.9	1.8	1.	
Robert Dietz	National Association of Home Builders	1.8		2.2		3.2	1.5	1.	
Robert Dye	Comerica Bank	1.9		1.8		2.2	2.0	2.	
Augustine Faucher	PNC Financial Services Group	1.6		1.7		2.4	2.5	2.	
Maria Fiorini Ramirez/Joshua Shapii		2.4		2.4		2.6			
.D. Foster	Chamber of Commerce	2.4		2.3		2.3	2.2	2.	
Mike Fratantoni	Mortgage Bankers Association	2.5		2.5		2.5	2.0	2.	
Robert Fry	Robert Fry Economics LLC	2.2		2.4		2.4	2.3	2.	
Stephen Gallagher	Societe Generale	1.8		1.9		2.7	1.8	1.	
an Hatzius	Goldman, Sachs & Co.	1.9		1.8		2.1	2.2	2.	
Derek Holt	Scotiabank	2.3		2.1		2.1	2.0	2.	
Peter Hooper and team	Deutsche Bank Securities, Inc.	2.1		1.5		1.7	2.2	2.	
Constance Hunter	KPMG	2.2		2.2		2.3	2.0	1.	
Nathaniel Karp	BBVA Compass	2.1		2.3		2.2	2.1	2.	
ack Kleinhenz	National Retail Federation	2.3		2.3		2.2	2.2	2.	
loseph LaVorgna	Natixis CIB Americas	2.0		2.0		2.0	2.0	1.	
Edward Leamer/David Shulman	UCLA Anderson Forecast	2.0		2.8		2.9	2.9	2.	
Don Leavens/Steven Wilcox	NEMA Business Information Services	2.5		2.6		2.5	1.8	1.	
Kevin Logan	HSBC Securities	2.1		1.9		1.8	2.0	2.	
lohn Lonski	Moody's Investors Service	2.0		1.6		1.7	1.8	1.	
lim Meil	ACT Research	1.6		2.1		2.0	2.1	1.	
Michael Moran	Daiwa Capital	2.4		2.2		2.3	2.4	2.	
Chad Moutray	National Association of Manufacturers	2.4		2.3		2.3	1.9	1.	
oel Naroff	Naroff Economic Advisors	2.2		2.5		2.3	1.9	1.	
Mark Nielson	MacroEcon Global Advisors	2.5		2.6		2.7	2.8	2.	
Frank Nothaft	Corelogic	2.2	-	2.1		2.3	2.2	2.	
im O'Sullivan	High Frequency Economics	1.9		1.9		2.3	2.7	2.	
indsey Piegza	Stifel, Nicoulas and Company, Inc.	2.4		2.2		2.1	2.0	-	
Or. Joel Prakken/ Chris Varvares	Macroeconomic Advisers	2.0		2.1		2.7	2.2	1.	
Russell Price	Ameriprise Financial	2.3		2.3		2.4	2.2	2.	
Arun Raha	Eaton Corp.	2.1		2.0		2.0	1.9	1.	
an Shepherdson	Pantheon Macroeconomics	1.9		1.9		2.5	2.5	2.	
Allen Sinai	Decision Economics, Inc.	2.5		2.5		2.6	2.7	2.	
ames F. Smith	Parsec Financial Management	1.8		1.9		2.0	2.1	2.	
Sean M. Snaith	University of Central Florida	2.3		2.2		1.9	1.5	1.	
Sung Won Sohn	SS Economics	2.3		2.4		2.4	2.5	2.	
Stephen Stanley	Pierpont Securities	1.9		2.1		2.9	3.1	3.	
Susan M. Sterne	Economic Analysis Associates Inc.	2.5		1.8		2.1	2.7	2.	
Kevin Swift	American Chemisty Council	2.3		2.0		2.3	2.3	2.	
Diane Swonk	Grant Thornton	2.4		2.2		2.1	2.0	2.	
Carl Tannenbaum	The Northern Trust	2.3		2.2		2.5	2.4	2.	
JS Economics Team	BNP Paribas	1.7		1.6		2.2	2.0	2.	
Bart van Ark	The Conference Board	2.3		2.2		2.3	2.3	2.	
Brian S. Wesbury/ Robert Stein	First Trust Advisors, L.P.	2.4	l .	2.6		2.7	2.9	3.	
_awrence Yun	National Association of Realtors	2.3	3	2.0		2.6	2.5	2.	

As the preceding figure indicates, the financial analysts who were surveyed in December of 2018 anticipated inflation rates ranging from 1.5% to 3.4% (on an annualized basis) for June 2019; the average of these data points was 2.1%. The same group expects a similar, annualized 2.3% inflation rate for December 2019. These rates are similar to the inflation rate averages of June 2020 and December 2020, shown at 2.2% and 2.1%, respectively.

The 10-year CPI inflation expectations from the Philadelphia Fed's *Livingston Survey* taken in December of 2018 forecasts a 2.23% average annual increase in the CPI.

In consideration of the most current trends and the projections set forth previously we project a long-term ADR increase of 2.5%.

Wisconsin Center Expansion

The proposed debt issuance would support the expansion of the Wisconsin Center which is expected to add 197,000-square-feet of new function space including prefunction, back-of-house, public parking, loading docks, outdoor balconies, expanded meeting halls, and multipurpose/ballroom/meeting rooms. The expansion along with other improvements is expected to increase demand by over 100,000 room nights from 2023 through 2026, as shown in Figure 4-4 below. The increase in room night demand will grow from 30% in 2023, increasing to 60% in 2024, 90% in 2025, and 100% in 2026. For the purposes of this study, we assume the proposed expansion would open in 2023.

FIGURE 4-4
PROJECTION OF ADDITIONAL ROOM NIGHT DEMAND FROM EXPANSION OF WISCONSIN CENTER

	No Expansion	Stabilized After Expansion	New	% Increase			
Wisconsin Center Events *	108	169	61	56%			
Total Attendees	266,910	416,200	149,290	56%			
Room Nights	116,100	220,500	104,400	90%			
* Does not include events held primarily in the Panthers Arena or Milwaukee Theatre.							

Source: HVS Wisconsin Center Expansion Operating Projections and Impact Study 12/8/2018

Room Tax Projections

Estimates of growth in accommodated room-night demand and "EDR", which is the total amount of Taxable Room Revenue divided by the total amount of Occupied Room Nights for any calendar year, are used to forecast the Basic and Additional Room Tax revenue. The sum of these growth rates equals the expected growth rate in room tax revenue.

Supply Growth

- Supporting the expected growth in County and City Taxable Room Revenue is the continued growth in the local hotel market. STR and Visit Milwaukee report five hotels under construction with a total of 722 rooms which will increase the supply of hotel rooms in the County by 6.0%.
- Three hotels are under construction in the City with a total of 478 rooms which will increase the supply of hotel room by 5.4%.
- Seven hotels are under development in the County which will increase the supply of hotel rooms by 950 or 7.9%.
- Five hotels under development are located in the City which will increase the supply of hotel rooms by 873 or 9.9%.

Room Night Demand Growth

- Demand growth projected at 3.00% in 2019 is support by STR data showing demand grew by 9.8% in the County through February of 2019, and 9.4% in the City.
- The projected growth of demand in 2020 of 3.50% is expected to be positively impacted by the Democratic National Convention in July and the Ryder Cup in September. The increase in the number of hotel rooms due to the opening of new properties is expected to increase demand.
- Net demand growth is not expected to change in 2021 due to the higher than normal increase in demand in 2020 from to the Democratic National Convention in July and the Ryder Cup in September. Demand growth is projected at 1.00% in 2022 as growth returns to the market.
- Demand growth is projected to increase in 2023 1.75% through 2025 and 1.25% in 2026 due to the expansion of the Wisconsin Center and general market growth.
- Demand growth is projected to stabilize in 2027 and thereafter at 1.00% for the County and 1.00% for the City. Historical growth in demand from 1987 through 2018 of 1.6% for the County and 1.2% for the City, as reported by STR, support our projected growth in demand.

Room Rate Growth

• The projected growth in EDR of 1.9% in 2019 is supported by STR data showing, through February of 2019, ADR grew by 3.5% in the County and 5.0% in the City. ADR growth in 2019 is expected to slow as the opening of new hotels add room night supply to the market.

- The projected growth of EDR in 2020 of 2.9% is expected to be positively impacted by the Democratic National Convention in July and the Ryder Cup in September. The increase in room night supply from the opening of new properties is expected to reduce the rate of increase expected during peak demand.
- EDR growth is expected to slow in 2021 to 2.0% due the higher than normal increase in EDR in 2020 due to the Democratic National Convention in July and the Ryder Cup in September.
- EDR growth is projected on a stabilized basis in 2022 and thereafter at 2.5% in the County and 2.5% in the City. Historical growth in ADR from 1987 through 2018 of 2.9% in the County and 3.1% in the City, as reported by STR, support our projected growth in ADR. Our long-term estimates of inflation of between 2.5% to 3.0% additionally support the projected growth in ADR.

The projections of Basic Room Tax and Additional Room Tax are shown in Figure 4-5 and Figure 4-6 below.

FIGURE 4-5
PROJECTION OF BASIC ROOM TAX COLLECTIONS

		J_C11.011 0			COLLECTIONS		
Calendar Year	Occupied Room Nights	Projected Annual Increase	EDR	EDR Growth Rate	County Taxable Room Revenue	Basic Room Tax of 2.5%	Projected Annual Increase
2018 (Actual)	2,845,489		\$100.96		\$287,269,748	\$7,181,744	
2019	2,931,000	3.00%	102.91	1.9%	301,640,000	7,541,000	5.00%
2020	3,034,000	3.50%	105.88	2.9%	321,240,000	8,031,000	6.50%
2021	3,034,000	0.00%	108.00	2.0%	327,680,000	8,192,000	2.00%
2022	3,064,000	1.00%	110.69	2.5%	339,160,000	8,479,000	3.50%
2023	3,118,000	1.75%	113.39	2.4%	353,560,000	8,839,000	4.25%
2024	3,173,000	1.75%	116.17	2.4%	368,600,000	9,215,000	4.25%
2025	3,229,000	1.75%	119.01	2.4%	384,280,000	9,607,000	4.25%
2026	3,269,000	1.25%	121.96	2.5%	398,680,000	9,967,000	3.75%
2027	3,302,000	1.00%	124.97	2.5%	412,640,000	10,316,000	3.50%
2028	3,335,000	1.00%	128.06	2.5%	427,080,000	10,677,000	3.50%
2029	3,368,000	1.00%	131.25	2.5%	442,040,000	11,051,000	3.50%
2030	3,402,000	1.00%	134.49	2.5%	457,520,000	11,438,000	3.50%
2031	3,436,000	1.00%	137.81	2.5%	473,520,000	11,838,000	3.50%
2032	3,470,000	1.00%	141.23	2.5%	490,080,000	12,252,000	3.50%
2033	3,505,000	1.00%	144.72	2.5%	507,240,000	12,681,000	3.50%
2034	3,540,000	1.00%	148.31	2.5%	525,000,000	13,125,000	3.50%
2035	3,575,000	1.00%	151.99	2.5%	543,360,000	13,584,000	3.50%
2036	3,611,000	1.00%	155.74	2.5%	562,360,000	14,059,000	3.50%
2037	3,647,000	1.00%	159.59	2.5%	582,040,000	14,551,000	3.50%
2038	3,683,000	1.00%	163.56	2.5%	602,400,000	15,060,000	3.50%
2039	3,720,000	1.00%	167.60	2.5%	623,480,000	15,587,000	3.50%
2040	3,757,000	1.00%	171.76	2.5%	645,320,000	16,133,000	3.50%
2041	3,795,000	1.00%	176.00	2.5%	667,920,000	16,698,000	3.50%
2042	3,833,000	1.00%	180.35	2.5%	691,280,000	17,282,000	3.50%
2043	3,871,000	1.00%	184.83	2.5%	715,480,000	17,887,000	3.50%
2044	3,910,000	1.00%	189.39	2.5%	740,520,000	18,513,000	3.50%
2045	3,949,000	1.00%	194.08	2.5%	766,440,000	19,161,000	3.50%
2046	3,988,000	1.00%	198.92	2.5%	793,280,000	19,832,000	3.50%
2047	4,028,000	1.00%	203.83	2.5%	821,040,000	20,526,000	3.50%
2048	4,068,000	1.00%	208.89	2.5%	849,760,000	21,244,000	3.50%
2049	4,109,000	1.00%	214.05	2.5%	879,520,000	21,988,000	3.50%
2050	4,150,000	1.00%	219.35	2.5%	910,320,000	22,758,000	3.50%
2051	4,192,000	1.00%	224.76	2.5%	942,200,000	23,555,000	3.50%
2052	4,234,000	1.00%	230.32	2.5%	975,160,000	24,379,000	3.50%
2053	4,276,000	1.00%	236.03	2.5%	1,009,280,000	25,232,000	3.50%
2054	4,319,000	1.00%	241.86	2.5%	1,044,600,000	26,115,000	3.50%
2055	4,362,000	1.00%	247.86	2.5%	1,081,160,000	27,029,000	3.50%
2056	4,406,000	1.00%	253.97	2.5%	1,119,000,000	27,975,000	3.50%
2057	4,450,000	1.00%	260.26	2.5%	1,158,160,000	28,954,000	3.50%
2058	4,495,000	1.00%	266.67	2.5%	1,198,680,000	29,967,000	3.50%
2059	4,540,000	1.00%	273.27	2.5%	1,240,640,000	31,016,000	3.50%
2060	4,585,000	1.00%	280.06	2.5%	1,284,080,000	32,102,000	3.50%
Average Annual		1.14%		2.5%			3.63%

Sources: District (historical data) and HVS (projections)

FIGURE 4-6
PROJECTION OF ADDITIONAL ROOM TAX COLLECTIONS

Calendar Year	Occupied Room Nights	Projected Annual Increase	EDR	EDR Growth Rate	City Taxable Room Revenue	Additional Room Tax of 7%	Projected Annual Increase
2018 (Actual)	2,068,848		\$104.24		\$215,654,265	\$15,095,799	
2019	2,131,000	3.00%	106.26	1.9%	226,443,000	15,851,000	5.00%
2020	2,206,000	3.50%	109.32	2.9%	241,157,000	16,881,000	6.50%
2021	2,206,000	0.00%	111.51	2.0%	245,986,000	17,219,000	2.00%
2022	2,228,000	1.00%	114.27	2.5%	254,600,000	17,822,000	3.50%
2023	2,267,000	1.75%	117.08	2.5%	265,414,000	18,579,000	4.25%
2024	2,307,000	1.75%	119.94	2.4%	276,700,000	19,369,000	4.25%
2025	2,347,000	1.75%	122.90	2.5%	288,457,000	20,192,000	4.25%
2026	2,376,000	1.25%	125.96	2.5%	299,271,000	20,949,000	3.75%
2027	2,400,000	1.00%	129.06	2.5%	309,743,000	21,682,000	3.50%
2028	2,424,000	1.00%	132.25	2.5%	320,586,000	22,441,000	3.50%
2029	2,448,000	1.00%	135.54	2.5%	331,800,000	23,226,000	3.50%
2030	2,472,000	1.00%	138.92	2.5%	343,414,000	24,039,000	3.50%
2031	2,497,000	1.00%	142.34	2.5%	355,429,000	24,880,000	3.50%
2032	2,522,000	1.00%	145.86	2.5%	367,871,000	25,751,000	3.50%
2033	2,547,000	1.00%	149.49	2.5%	380,743,000	26,652,000	3.50%
2034	2,572,000	1.00%	153.22	2.5%	394,071,000	27,585,000	3.50%
2035	2,598,000	1.00%	156.99	2.5%	407,857,000	28,550,000	3.50%
2036	2,624,000	1.00%	160.87	2.5%	422,129,000	29,549,000	3.50%
2037	2,650,000	1.00%	164.87	2.5%	436,900,000	30,583,000	3.50%
2038	2,677,000	1.00%	168.92	2.5%	452,186,000	31,653,000	3.50%
2039	2,704,000	1.00%	173.08	2.5%	468,014,000	32,761,000	3.50%
2040	2,731,000	1.00%	177.37	2.5%	484,400,000	33,908,000	3.50%
2041	2,758,000	1.00%	181.78	2.5%	501,357,000	35,095,000	3.50%
2042	2,786,000	1.00%	186.25	2.5%	518,900,000	36,323,000	3.50%
2043	2,814,000	1.00%	190.85	2.5%	537,057,000	37,594,000	3.50%
2044	2,842,000	1.00%	195.59	2.5%	555,857,000	38,910,000	3.50%
2045	2,870,000	1.00%	200.46	2.5%	575,314,000	40,272,000	3.50%
2046	2,899,000	1.00%	205.40	2.5%	595,457,000	41,682,000	3.50%
2047	2,928,000	1.00%	210.48	2.5%	616,300,000	43,141,000	3.50%
2048	2,957,000	1.00%	215.72	2.5%	637,871,000	44,651,000	3.50%
2049	2,987,000	1.00%	221.02	2.5%	660,200,000	46,214,000	3.50%
2050	3,017,000	1.00%	226.48	2.5%	683,300,000	47,831,000	3.50%
2051	3,047,000	1.00%	232.10	2.5%	707,214,000	49,505,000	3.50%
2052	3,077,000	1.00%	237.88	2.5%	731,971,000	51,238,000	3.50%
2053	3,108,000	1.00%	243.75	2.5%	757,586,000	53,031,000	3.50%
2054	3,139,000	1.00%	249.79	2.5%	784,100,000	54,887,000	3.50%
2055	3,170,000	1.00%	256.01	2.5%	811,543,000	56,808,000	3.50%
2056	3,202,000	1.00%	262.32	2.5%	839,943,000	58,796,000	3.50%
2057	3,234,000	1.00%	268.81	2.5%	869,343,000	60,854,000	3.50%
2058	3,266,000	1.00%	275.50	2.5%	899,771,000	62,984,000	3.50%
2059	3,299,000	1.00%	282.28	2.5%	931,257,000	65,188,000	3.50%
2060	3,332,000	1.00%	289.27	2.5%	963,857,000	67,470,000	3.50%
	Average Annual	1.14%		2.5%			3.63%

Sources: District (historical data) and HVS (projections)

Act 60

In 2015, Wisconsin Act 60 ("Act 60") became effective providing for financing and agreements relating to the development and construction of a basketball arena and related facilities in the City. Act 60 expanded the District's Board from 15 to 17 members and modified its composition.

Act 60 specifies that when the District's debt issued within its first five years of the act or any debt issued to refund debt related to the District's existing exposition center facilities is retired, the District's current food and beverage tax for food and beverage stores, primarily groceries would be eliminated. The District Board, by a majority vote of its members, may reimpose the taxes. Taxes related to these retailers shall first be used only for the District's debt service on its bond obligations, and after such obligations are retired, the District may use the taxes for any lawful purpose.

Food & Beverage Tax Projections

The projections assume growth rates for the following reasons:

- Low future population growth estimated in the County and continued outmigration of the population to neighboring counties is likely to hold down growth in demand for food and beverage items.
- Historical data showed strong annual growth rates.

Hypothetical **Assumption Regarding** Act 60

As required by Act 60 and starting in 2033 the taxable revenue from food and beverage stores would be removed from the tax base unless the Board takes action to reimpose the tax. DOR provided a breakdown of tax collections for NAICS sub-sector 445. See Figure 4-7 below.

FIGURE 4-7 **TAX COLLECTIONS** STORE SALES OF FOOD AND BEVERAGE ITEMS

Year	Total Sales	Store Sales of Food and Beverage Items	% of Total Sales
CY 2015 CY 2016 CY2017 Cy 2018	\$10,425,380 \$10,819,935 \$11,294,851 \$11,631,543	\$967,869 \$1,066,645 \$1,134,631 \$1,104,477	9.3% 9.9% 10.0% 9.5%
Average			9.7%

Source: DOR

Without Board action, we project that in 2033, the food and beverage tax base would decrease by 9.7% in 2033 and every year thereafter. WE HAVE ASSUMED THE BOARD WILL REIMPOSE THE TAX ON STORE SALES OF FOOD AND BEVERAGE BEFORE 2033.

Figure 4-8 below shows the projected rate of growth in F&B Tax Collections as determined by HVS. The historical growth rate for the last five years of 4.1% supports the projected rate of growth. If the food and beverage tax rate was 0.5% from 2000, the annual growth rate from 2000 through 2018 would have been 4.6% and the last ten year would have been 3.8%.

FIGURE 4-8 **PROJECTION OF FOOD & BEVERAGE TAX COLLECTIONS ASSUMING A 0.5% TAX RATE**

Calendar Year	Taxable Revenues	F&B Tax	Projected Annual Increase
2018 (Actual)	\$2,351,511,576	\$11,757,558	
2019	2,422,000,000	12,110,000	3.0%
2020	2,494,600,000	12,473,000	3.0%
2021	2,569,400,000	12,847,000	3.0%
2022	2,646,400,000	13,232,000	3.0%
2023	2,725,800,000	13,629,000	3.0%
2024	2,807,600,000	14,038,000	3.0%
2025	2,891,800,000	14,459,000	3.0%
2026	2,978,600,000	14,893,000	3.0%
2027	3,068,000,000	15,340,000	3.0%
2028	3,160,000,000	15,800,000	3.0%
2029	3,254,800,000	16,274,000	3.0%
2030	3,352,400,000	16,762,000	3.0%
2031	3,453,000,000	17,265,000	3.0%
2032	3,556,600,000	17,783,000	3.0%
2033 *	3,663,200,000	18,316,000	3.0%
2034	3,773,000,000	18,865,000	3.0%
2035	3,886,200,000	19,431,000	3.0%
2036	4,002,800,000	20,014,000	3.0%
2037	4,122,800,000	20,614,000	3.0%
2038	4,246,400,000	21,232,000	3.0%
2039	4,373,800,000	21,869,000	3.0%
2040	4,505,000,000	22,525,000	3.0%
2041	4,640,200,000	23,201,000	3.0%
2042	4,779,400,000	23,897,000	3.0%
2043	4,922,800,000	24,614,000	3.0%
2044	5,070,400,000	25,352,000	3.0%
2045	5,222,600,000	26,113,000	3.0%
2046	5,379,200,000	26,896,000	3.0%
2047	5,540,600,000	27,703,000	3.0%
2048	5,706,800,000	28,534,000	3.0%
2049	5,878,000,000	29,390,000	3.0%
2050	6,054,400,000	30,272,000	3.0%
2051	6,236,000,000	31,180,000	3.0%
2052	6,423,000,000	32,115,000	3.0%
2053	6,615,600,000	33,078,000	3.0%
2054	6,814,000,000	34,070,000	3.0%
2055	7,018,400,000	35,092,000	3.0%
2056	7,229,000,000	36,145,000	3.0%
2057	7,445,800,000	37,229,000	3.0%
2058	7,669,200,000	38,346,000	3.0%
2059	7,899,200,000	39,496,000	3.0%
2060	8,136,200,000	40,681,000	3.0%
* Accumac tha F	Roard will roimness	Average Annual the tax on sub-sect	3.0%
Assumes the b	ooaru wiii reiiiipose	the tax on sub-sect	1011 433 Sales.

Sources: District (historical data) and HVS (projections)



Local Rental Car Tax Projections

Figure 4-9 below shows the growth rate assumptions and an estimate of Local Rental Car Tax Collections. The growth rate was reduced after ten years to allow for the potential impact of autonomous driving vehicles that may replace a portion of the demand for rental cars.

FIGURE 4-9
PROJECTION OF LOCAL RENTAL CAR TAX COLLECTIONS

INOJECTIO	N OF LOCAL	ILLIVIAL C	AN TAX COLLEC	
Calendar Year	Taxable Revenues	Tax Rate	Local Rental Car Tax	Projected Annual Increase
0010 (4	400-0-0	2 22/	40.004.006	
2018 (Actual)	\$97,732,853	3.0%	\$2,931,986	/
2019	100,167,000	3.0%	3,005,000	2.5%
2020	102,667,000	3.0%	3,080,000	2.5%
2021	105,233,000	3.0%	3,157,000	2.5%
2022	107,867,000	3.0%	3,236,000	2.5%
2023	110,567,000	3.0%	3,317,000	2.5%
2024	113,333,000	3.0%	3,400,000	2.5%
2025	116,167,000	3.0%	3,485,000	2.5%
2026	119,067,000	3.0%	3,572,000	2.5%
2027	122,033,000	3.0%	3,661,000	2.5%
2028	125,100,000	3.0%	3,753,000	2.5%
2029	126,367,000	3.0%	3,791,000	1.0%
2030	127,633,000	3.0%	3,829,000	1.0%
2031	128,900,000	3.0%	3,867,000	1.0%
2032	130,200,000	3.0%	3,906,000	1.0%
2033	131,500,000	3.0%	3,945,000	1.0%
2034	132,800,000	3.0%	3,984,000	1.0%
2035	134,133,000	3.0%	4,024,000	1.0%
2036	135,467,000	3.0%	4,064,000	1.0%
2037	136,833,000	3.0%	4,105,000	1.0%
2038	138,200,000	3.0%	4,146,000	1.0%
2039	139,567,000	3.0%	4,187,000	1.0%
2040	140,967,000	3.0%	4,229,000	1.0%
2041	142,367,000	3.0%	4,271,000	1.0%
2042	143,800,000	3.0%	4,314,000	1.0%
2043	145,233,000	3.0%	4,357,000	1.0%
2044	146,700,000	3.0%	4,401,000	1.0%
2045	148,167,000	3.0%	4,445,000	1.0%
2046	149,633,000	3.0%	4,489,000	1.0%
2047	151,133,000	3.0%	4,534,000	1.0%
2048	152,633,000	3.0%	4,579,000	1.0%
2049	154,167,000	3.0%	4,625,000	1.0%
2050	155,700,000	3.0%	4,671,000	1.0%
2051	157,267,000	3.0%	4,718,000	1.0%
2052	158,833,000	3.0%	4,765,000	1.0%
2053	160,433,000	3.0%	4,813,000	1.0%
2054	162,033,000	3.0%	4,861,000	1.0%
2055	163,667,000	3.0%	4,910,000	1.0%
2056	165,300,000	3.0%	4,959,000	1.0%
2057	166,967,000	3.0%	5,009,000	1.0%
2058	168,633,000	3.0%	5,059,000	1.0%
2059	170,333,000	3.0%	5,110,000	1.0%
2060	170,333,000	3.0%	5,161,000	1.0%
2000	172,033,000	3.0/0		
			Average Annual	1.4%

Sources: District (historical data) and HVS (projections)

In 2018, the \$87.0 million in estimated rental car receipts at General Mitchell International Airport provided the majority of the 2018 taxable Revenue of \$97.7 million.

Figure 4-10 below summarizes the projection of District Taxes Collections for the period 2019 through 2060.

FIGURE 4-10 SUMMARY OF PROJECTED DISTRICT TAX COLLECTIONS (\$ THOUSANDS)

					Projected
Calendar Year	Basic	Additional	F&B Tax	Local Car	District
	Room Tax	Room Tax		Rental Tax	Tax
					Collections
2018 (Actual)	\$7,182	\$15,096	\$11,758	\$2,932	\$36,967
2019	7,541	15,851	12,110	3,005	38,507
2020	8,031	16,881	12,473	3,080	40,465
2021	8,192	17,219	12,847	3,157	41,415
2022	8,479	17,822	13,232	3,236	42,769
2023	8,839	18,579	13,629	3,317	44,364
2024	9,215	19,369	14,038	3,400	46,022
2025	9,607	20,192	14,459	3,485	47,743
2026	9,967	20,949	14,893	3,572	49,381
2027	10,316	21,682	15,340	3,661	50,999
2028	10,677	22,441	15,800	3,753	52,671
2029	11,051	23,226	16,274	3,791	54,342
2030	11,438	24,039	16,762	3,829	56,068
2031	11,838	24,880	17,265	3,867	57,850
2032	12,252	25,751	17,783	3,906	59,692
2033	12,681	26,652	18,316	3,945	61,594
2034	13,125	27,585	18,865	3,984	63,559
2035	13,584	28,550	19,431	4,024	65,589
2036	14,059	29,549	20,014	4,064	67,686
2037	14,551	30,583	20,614	4,105	69,853
2038	15,060	31,653	21,232	4,146	72,091
2039	15,587	32,761	21,869	4,187	74,404
2040	16,133	33,908	22,525	4,229	76,795
2041	16,698	35,095	23,201	4,271	79,265
2042	17,282	36,323	23,897	4,314	81,816
2043	17,887	37,594	24,614	4,357	84,452
2044	18,513	38,910	25,352	4,401	87,176
2045	19,161	40,272	26,113	4,445	89,991
2046	19,832	41,682	26,896	4,489	92,899
2047	20,526	43,141	27,703	4,534	95,904
2048	21,244	44,651	28,534	4,579	99,008
2049	21,988	46,214	29,390	4,625	102,217
2050	22,758	47,831	30,272	4,671	105,532
2051	23,555	49,505	31,180	4,718	108,958
2052	24,379	51,238	32,115	4,765	112,497
2053	25,232	53,031	33,078	4,813	116,154
2054	26,115	54,887	34,070	4,861	119,933
2055	27,029	56,808	35,092	4,910	123,839
2056	27,975	58,796	36,145	4,959	127,875
2057	28,954	60,854	37,229	5,009	132,046
2058	29,967	62,984	38,346	5,059	136,356
2059	31,016	65,188	39,496	5,110	140,810
2060	32,102	67,470	40,681	5,161	145,414

Sources: District (historical data) and HVS (projections)



Administration Fee

DOR charges Administrative Fees of 2.55% of revenues for collecting the District Taxes. A portion of the fees is refunded to the District as shown in Figure 4-11 below.

FIGURE 4-11
NET ADMINISTRATIVE FEE PERCENTAGE

	2012	2013	2014	2015	2016	2017	2018	Cumulative Refund %
Administration Fees 2.55% of Revenues	\$693,872	\$732,283	\$779,987	\$831,650	\$859,919	\$894,739	\$942,660	\$5,735,111
Administration Fees Refund	\$551,300	\$612,950	\$646,726	\$676,479	722,291	\$719,658	\$773,724	\$4,703,128
Net Cost of Collection	\$142,573	\$119,333	\$133,261	\$155,170	137,628	\$175,081	\$168,936	\$1,031,983
Net Administration Fees % Revenues	0.52%	0.42%	0.44%	0.48%	0.41%	0.50%	0.46%	0.46%
Percentage Refunded	79.5%	83.7%	82.9%	81.3%	84.00%	80.43%	82.08%	82.01%

Source: District

The Net Administration Fee averaged .46% of revenues from 2012 through 2018.



Conclusion

The following figure shows projected District Tax Collections of approximately \$145.4 million by 2060. The District is expected to net approximately \$144.7 million after deducting the DOR Net Administrative Fees. The estimated Gross Tax Collections, Net Administrative Fees paid to DOR, and the District Tax Collections dispersed to the District for the study period are shown in Figure 4-12 below.

FIGURE 4-12
PROJECTION OF DISTRICT TAX COLLECTIONS (\$ THOUSANDS)

1110	32011014 01	DISTRICT TAX C	Plus	11100371103	'1
	Projected	Less	Administrative	Net District	Projected
Calendar Year	District Tax	Administrative	Fees Refund	Tax	Annual
	Collections	Fees 2.55%	82.01%	Collections	Increase
2018 (Actual)	\$36,967	(\$943)	\$773	\$36,798	
2019	38,507	(982)	805	38,330	4.17%
2020	40,465	(1,032)	846	40,279	5.08%
2021	41,415	(1,056)	866	41,225	2.35%
2022	42,769	(1,091)	894	42,573	3.27%
2023	44,364	(1,131)	928	44,160	3.73%
2024	46,022	(1,174)	962	45,811	3.74%
2025	47,743	(1,217)	998	47,524	3.74%
2026	49,381	(1,259)	1,033	49,154	3.43%
2027	50,999	(1,300)	1,067	50,765	3.28%
2028	52,671	(1,343)	1,101	52,429	3.28%
2029	54,342	(1,386)	1,136	54,093	3.17%
2030	56,068	(1,430)	1,173	55,811	3.18%
2031	57,850	(1,475)	1,210	57,585	3.18%
2032	59,692	(1,522)	1,248	59,418	3.18%
2033	61,594	(1,571)	1,288	61,311	3.19%
2034	63,559	(1,621)	1,329	63,267	3.19%
2035	65,589	(1,673)	1,372	65,288	3.19%
2036	67,686	(1,726)	1,415	67,375	3.20%
2037	69,853	(1,781)	1,461	69,533	3.20%
2038	72,091	(1,838)	1,508	71,760	3.20%
2039	74,404	(1,897)	1,556	74,063	3.21%
2040	76,795	(1,958)	1,606	76,443	3.21%
2041	79,265	(2,021)	1,658	78,901	3.22%
2042	81,816	(2,086)	1,711	81,441	3.22%
2043	84,452	(2,154)	1,766	84,065	3.22%
2044	87,176	(2,223)	1,823	86,776	3.23%
2045	89,991	(2,295)	1,882	89,578	3.23%
2046	92,899	(2,369)	1,943	92,473	3.23%
2047	95,904	(2,446)	2,006	95,464	3.23%
2048	99,008	(2,525)	2,071	98,554	3.24%
2049	102,217	(2,607)	2,138	101,748	3.24%
2050	105,532	(2,691)	2,207	105,048	3.24%
2051	108,958	(2,778)	2,279	108,458	3.25%
2052	112,497	(2,869)	2,353	111,981	3.25%
2053	116,154	(2,962)	2,429	115,621	3.25%
2054	119,933	(3,058)	2,508	119,383	3.25%
2055	123,839	(3,158)	2,590	123,271	3.26%
2056	127,875	(3,261)	2,674	127,288	3.26%
2057	132,046	(3,367)	2,761	131,440	3.26%
2058	136,356	(3,477)	2,852	135,730	3.26%
2059	140,810	(3,591)	2,945	140,164	3.27%
2060	145,414	(3,708)	3,041	144,747	3.27%
				Average Annual	3.33%

Sources: District (historical data) and HVS (projections)

5. Restricted and Unrestricted Tax Revenue Available for Future Debt Issuance

Under the current Authorizing Legislation, DOR is responsible for collecting the revenues on behalf of the District. Under an agreement between the District and the DOR, the DOR has agreed to remit the net amount collected, less the statutory deduction, by the 20th day of the month following the month in which the department collected the taxes.

The difference in District Tax Collections and District Tax Distributions available for debt service results from a three-month lag between the month of liability for a lodging facility subject to the tax and the month a distribution would be available for debt service during any given Bond Year. Figure 5-1 below compares DOR collections with District Tax Distributions on a Bond Year basis for the last two calendar years. This difference will be used to calculate the adjustment between District Tax Collections and the amount available during each Bond Year.

FIGURE 5-1
COMPARISON OF DISTRICT TAX COLLECTIONS
AND DISTRICT TAX DISTRIBUTION BY BOND YEAR

Calendar Year	District Tax Collections	Bond Year	District Tax Distributions for a Bond Year ended 12/15	Distribution % of Liability
2017	\$34,926,848	2017	\$34,733,840	99.45%
2018	\$36,797,501	2018	\$36,015,464	97.87%
Two Year	98.66%			

Source: District

Restricted Tax Revenue Available for Future Debt Service Figure 5-2 below presents the projections of the total amounts of Restricted Tax Revenue available for debt service, after Net Administrative Fees, in each year of the life of the bonds. HVS converted the Net District Taxes to available District Revenues by accounting for the three-month lag between District Tax Collections and Bond Year.

FIGURE 5-2
AVAILABLE RESTRICTED DISTRICT REVENUES BY BOND YEAR (\$ THOUSANDS)

Restricted Tax Distributions						
Bond Year	Basic Room Tax	F&B Tax	Local Rental Car Tax	Net Administrative Fees	Net District Restricted Tax Distributions	
2018 (Actual)	\$7,029	\$11,508	\$2,870	(\$98)	\$21,308	
2019	7,440	11,948	2,965	(103)	22,250	
2020	7,923	12,306	3,039	(107)	23,161	
2021	8,082	12,675	3,115	(110)	23,763	
2022	8,365	13,055	3,193	(113)	24,500	
2023	8,721	13,447	3,273	(117)	25,323	
2024	9,092	13,850	3,354	(121)	26,176	
2025	9,478	14,265	3,438	(125)	27,057	
2026	9,834	14,694	3,524	(129)	27,923	
2027	10,178	15,135	3,612	(133)	28,792	
2028	10,534	15,588	3,703	(137)	29,688	
2029	10,903	16,056	3,740	(141)	30,559	
2030	11,285	16,538	3,778	(145)	31,455	
2031	11,679	17,034	3,815	(149)	32,379	
2032	12,088	17,545	3,854	(154)	33,333	
2033	12,511	18,071	3,892	(158)	34,316	
2034	12,949	18,612	3,931	(163)	35,330	
2035	13,402	19,171	3,970	(168)	36,375	
2036	13,871	19,746	4,010	(173)	37,454	
2037	14,356	20,338	4,050	(178)	38,566	
2038	14,858	20,948	4,090	(183)	39,714	
2039	15,378	21,576	4,131	(188)	40,897	
2040	15,917	22,223	4,172	(194)	42,119	
2041	16,474	22,890	4,214	(200)	43,379	
2042	17,051	23,577	4,256	(206)	44,678	
2043	17,648	24,284	4,299	(212)	46,019	
2044	18,265	25,013	4,342	(218)	47,401	
2045	18,904	25,763	4,385	(225)	48,828	
2046	19,566	26,536	4,429	(232)	50,299	
2047	20,251	27,332	4,473	(239)	51,818	
2048	20,960	28,152	4,518	(246)	53,383	
2049	21,694	28,996	4,563	(253)	55,000	
2050	22,453	29,867	4,608	(261)	56,667	
2051	23,240	30,763	4,655	(269)	58,388	
2052	24,053	31,685	4,701	(277)	60,162	
2053	24,894	32,635	4,749	(286)	61,992	
2054	25,765	33,614	4,796	(294)	63,881	
2055	26,667	34,622	4,844	(303)	65,830	
2056	27,600	35,661	4,893	(313)	67,841	
2057	28,566	36,731	4,942	(322)	69,917	
2058	29,566	37,833	4,991	(332)	72,058	
2059	30,601	38,967	5,042	(342)	74,267	
2060	31,672	40,136	5,092	(353)	76,548	

Sources: Actual District & Projections HVS

Figure 5-3 below presents the projections of the Restricted Tax Revenue available for debt service after net Administrative Fees in each year. The aggregate debt service is netted from the Restricted Tax Revenue to determine the amount of Restricted Tax Revenue available to District.

FIGURE 5-3 RESTRICTED TAX REVENUE AVAILABLE FOR FUTURE DEBT SERVICE (\$ THOUSANDS)

,	Bond Year	Net District Restricted Tax		Total Junior Lien Debt Service *		Available Restrict Tax to
		Distributions			Scrvice	District
	2019	\$22,250	\$7,920	\$16,316	\$24,236	(\$1,986)
	2020	23,161	7,910	17,205	25,115	(1,953)
	2021	23,763	7,400	18,271	25,671	(1,908)
	2022	24,500	7,400	18,698	26,098	(1,598)
	2023	25,323	7,400	18,684	26,084	(761)
	2024	26,176	7,400	18,682	26,082	94
	2025	27,057	7,400	18,670	26,070	988
	2026	27,923	7,400	18,669	26,069	1,854
	2027	28,792	7,400	18,661	26,061	2,731
	2028	29,688	7,305	6,194	13,499	16,189
	2029	30,559	7,310	6,176	13,486	17,072
	2030	31,455	7,305	6,165	13,470	17,985
	2031	32,379	7,310	6,146	13,456	18,924
	2032	33,333	7,310	6,132	13,442	19,891
	2033	34,316	8,840	3,383	12,223	22,093
	2034	35,330	8,835	3,382	12,217	23,112
	2035	36,375	8,840	3,383	12,223	24,152
	2036	37,454	8,840	3,385	12,225	25,229
	2037	38,566	8,835	3,383	12,218	26,348
	2038	39,714	8,840	3,384	12,224	27,489
	2039	40,897	8,835	3,385	12,220	28,677
	2040	42,119	8,835	3,382	12,217	29,902
	2041	43,379	8,835	3,383	12,218	31,160
	2042	44,678	8,835	3,385	12,220	32,458
	2043	46,019	8,835	3,381	12,216	33,803
	2044	47,401	8,835	3,381	12,216	35,185
	2045	48,828	8,835	3,385	12,220	36,608
	2046	50,299	8,840	3,383	12,223	38,076
	2047	51,818	0	0	0	51,818
	2048	53,383	0	0	0	53,383
	2049 2050	55,000 56,667	0	0 0	0 0	55,000
	2050	58,388	0	0	0	56,667
	2051	60,162	0	0	0	58,388 60,162
	2052	61,992	0	0	0	61,992
	2053	63,881	0	0	0	63,881
	2055	65,830	0	0	0	65,830
	2056	67,841	0	0	0	67,841
	2057	69,917	0	0	0	69,917
	2058	72,058	0	0	0	72,058
	2059	74,267	0	0	0	74,267
	2060	76,548	0	0	0	76,548
		March 8, 2019	3	3	3	, 0,0 .0
	Ballo	ivid ICII o, 2019				

 $^{^{\}mbox{\scriptsize 1}}$ calculated in accordance with the terms and provisions of the General Resolution



Restricted and Unrestricted Tax Revenue Available for Future Debt Service Figure 5-4 below presents the projections of the total amounts of tax revenue available for debt service, after Administrative Fees and Administration Fees Refund, in each year of the life of the bonds. HVS converted the Net District Taxes to available District Revenues by accounting for the three-month lag between District Tax Collections and Bond Year.

FIGURE 5-4
AVAILABLE DISTRICT TAX REVENUE BY BOND YEAR (\$ THOUSANDS)

Bond Year	Restricted Taxes	Additional Room Tax	Net Administrative Fees	Available District Revenue
2018 (Actual)	\$21,406	\$14,775	(\$166)	\$36,015
2019	22,353	15,639	(174)	37,817
2020	23,268	16,655	(183)	39,740
2021	23,872	16,988	(187)	40,673
2022	24,613	17,583	(194)	42,003
2023	25,440	18,330	(201)	43,569
2024	26,296	19,110	(208)	45,198
2025	27,182	19,922	(216)	46,888
2026	28,051	20,669	(223)	48,496
2027	28,924	21,392	(231)	50,085
2028	29,825	22,141	(238)	51,727
2029	30,699	22,915	(246)	53,368
2030	31,600	23,717	(254)	55,064
2031	32,529	24,547	(262)	56,814
2032	33,487	25,406	(270)	58,623
2033	34,474	26,295	(279)	60,491
2034	35,492	27,216	(288)	62,420
2035	36,543	28,168	(297)	64,414
2036	37,626	29,153	(306)	66,473
2037	38,744	30,174	(316)	68,602
2038	39,897	31,229	(326)	70,799
2039	41,085	32,322	(337)	73,071
2040	42,313	33,454	(348)	75,419
2041	43,579	34,625	(359)	77,845
2042	44,884	35,837	(370)	80,350
2043	46,231	37,091	(382)	82,939
2044	47,620	38,389	(395)	85,614
2045	49,053	39,733	(407)	88,379
2046	50,531	41,124	(420)	91,235
2047	52,057	42,563	(434)	94,186
2048	53,629	44,053	(448)	97,234
2049	55,253	45,595	(463)	100,386
2050	56,928	47,191	(478)	103,641
2051	58,657	48,842	(493)	107,006
2052	60,439	50,552	(509)	110,482
2053 2054	62,278	52,321	(526) (543)	114,073
2054	64,175 66,134	54,152 56.047	(543) (560)	117,784
	-	56,047 58,000	(560) (579)	121,620
2056	68,154	58,009	(579) (508)	125,584
2057 2058	70,239 72,390	60,039 62,141	(598) (617)	129,680 133,913
2058	72,390 74,609	64,315	` '	138,287
2060	74,609 76,900	-	(637) (658)	· ·
2000	70,900	66,567	(658)	142,809

Sources: Actual District & Projections HVS

Figure 5-5 below presents the projections of the total amounts of tax revenue available for debt service through 2060 after net Administrative Fees in each year of the life of the bonds and the aggregate existing debt service. The Additional Room Tax, while available for payment of debt service, is being used to support the ongoing operations of the District.

FIGURE 5-5 PROJECTED RESTRICTED AND UNRESTRICTED TAX REVENUE **AVAILABLE FOR FUTURE DEBT SERVICE (\$ THOUSANDS)**

2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031	\$37,817 39,740 40,673 42,003 43,569 45,198 46,888 48,496 50,085 51,727 53,368 55,064 56,814	\$7,920 7,910 7,400 7,400 7,400 7,400 7,400 7,400 7,400 7,305 7,310	\$16,316 17,205 18,271 18,698 18,684 18,682 18,670 18,669 18,661 6,194	\$24,236 25,115 25,671 26,098 26,084 26,082 26,070 26,069 26,061	\$13,581 14,625 15,002 15,905 17,485 19,116 20,818 22,428 24,025
2021 2022 2023 2024 2025 2026 2027 2028 2029 2030	40,673 42,003 43,569 45,198 46,888 48,496 50,085 51,727 53,368 55,064	7,400 7,400 7,400 7,400 7,400 7,400 7,400 7,305	18,271 18,698 18,684 18,682 18,670 18,669 18,661	25,671 26,098 26,084 26,082 26,070 26,069	15,002 15,905 17,485 19,116 20,818 22,428
2022 2023 2024 2025 2026 2027 2028 2029 2030	42,003 43,569 45,198 46,888 48,496 50,085 51,727 53,368 55,064	7,400 7,400 7,400 7,400 7,400 7,400 7,305	18,698 18,684 18,682 18,670 18,669 18,661	26,098 26,084 26,082 26,070 26,069	15,905 17,485 19,116 20,818 22,428
2023 2024 2025 2026 2027 2028 2029 2030	43,569 45,198 46,888 48,496 50,085 51,727 53,368 55,064	7,400 7,400 7,400 7,400 7,400 7,305	18,684 18,682 18,670 18,669 18,661	26,084 26,082 26,070 26,069	17,485 19,116 20,818 22,428
2024 2025 2026 2027 2028 2029 2030	45,198 46,888 48,496 50,085 51,727 53,368 55,064	7,400 7,400 7,400 7,400 7,305	18,682 18,670 18,669 18,661	26,082 26,070 26,069	19,116 20,818 22,428
2025 2026 2027 2028 2029 2030	46,888 48,496 50,085 51,727 53,368 55,064	7,400 7,400 7,400 7,305	18,670 18,669 18,661	26,070 26,069	20,818 22,428
2026 2027 2028 2029 2030	48,496 50,085 51,727 53,368 55,064	7,400 7,400 7,305	18,669 18,661	26,069	22,428
2027 2028 2029 2030	50,085 51,727 53,368 55,064	7,400 7,305	18,661		
2028 2029 2030	51,727 53,368 55,064	7,305	· ·	26,061	24.025
2029 2030	53,368 55,064		6,194		_ 1,023
2030	55,064	7,310		13,499	38,228
			6,176	13,486	39,882
2031	56.814	7,305	6,165	13,470	41,593
ZUJI	00,01.	7,310	6,146	13,456	43,358
2032	58,623	7,310	6,132	13,442	45,180
2033	60,491	8,840	3,383	12,223	48,268
2034	62,420	8,835	3,382	12,217	50,203
2035	64,414	8,840	3,383	12,223	52,191
2036	66,473	8,840	3,385	12,225	54,248
2037	68,602	8,835	3,383	12,218	56,383
2038	70,799	8,840	3,384	12,224	58,575
2039	73,071	8,835	3,385	12,220	60,851
2040	75,419	8,835	3,382	12,217	63,202
2041	77,845	8,835	3,383	12,218	65,626
2042	80,350	8,835	3,385	12,220	68,130
2043	82,939	8,835	3,381	12,216	70,723
2044	85,614	8,835	3,381	12,216	73,398
2045	88,379	8,835	3,385	12,220	76,158
2046	91,235	8,840	3,383	12,223	79,011
2047	94,186	0	0	0	94,186
2048	97,234	0	0	0	97,234
2049	100,386	0	0	0	100,386
2050	103,641	0	0	0	103,641
2051	107,006	0	0	0	107,006
2052	110,482	0	0	0	110,482
2053	114,073	0	0	0	114,073
2054	117,784	0	0	0	117,784
2055	121,620	0	0	0	121,620
2056	125,584	0	0	0	125,584
2057	129,680	0	0	0	129,680
2058	133,913	0	0	0	133,913
2059	138,287	0	0	0	138,287
2060	142,809	0	0	0	142,809
	March 8, 2019				

calculated in accordance with the terms and provisions of the General Resolution

Risk Factors

These projections of District Tax Distributions and District Tax Collections are based on a series of assumptions about future growth in hotel supply, demand, and price as well as food and beverage sales and rental car sales. Actual events and circumstances may differ from these assumptions, and these differences may have a material effect on the availability of funds.

All projections are subject to a variety of known and unknown risks. Several of the most important known potential risk factors that could significantly affect revenue projections are described below.

Market Risk

The amount of Basic and Additional Room Tax Collection depends on the long-term growth of the local and national economies. Economic growth lower than the rates of growth assumed in this projection would decrease spending for hotel rooms and thereby cause Room Taxes to produce less revenue than the projected amounts. Lower comparative economic growth could also adversely impact food and beverage sales resulting in lower than predicted Food and Beverage Tax Collections to the District. Fewer travelers could results in lower than expected Local Rental Car Tax Collections.

Spending on business travel and leisure is particularly sensitive to changes in economic conditions. Historically, business travel is curtailed during recessions and spending on hotels and auto rentals may fail to grow or may even decline. The effect of the business cycle on individual business and leisure travel has historically caused volatility in hotel revenues. Since the timing of business cycles cannot be predicted, the projections assume a steady rate of long-term growth. Even if the projected long-term growth rates materialize, annual revenues are likely to be greater or less than the annual projections, depending on the phase of the business cycle. Fluctuations in business travel will also impact rental car receipts. As business travel through the General Mitchell International Airport ebb and flow, Local Rental Car Tax Collections are expected to follow a similar pattern.

Geopolitical Risks

Geopolitical risks comprise another category of potential events that could have negative impacts on Room Tax Receipts. The terrorist attacks in September 2001 produced a sharp, but temporary, decline in hotel demand throughout the US as well as in food and beverage sales and auto rentals. Geopolitical risks are real. Unfortunately, they are almost impossible to predict.

Inflation Risk

The projections are based on certain assumptions regarding future inflation rates. Long-term inflation growth at the rates assumed for these projections cannot be assured.

Technology Risk

The development of self-driving electric cars may have a significant impact on the rental car business model. The projected availability of low cost, easy to access self-driving electric cars will create a new competitor for rental car companies. Currently, the technology does not exist, but major investments in bringing self-

driving electric cars to market are underway by most major car companies and the number of technology companies.

The continued expansion of firms like Airbnb and HomeAway in short-term vacation rentals is having a negative impact on hotel demand as customers seek other alternatives. The leading firm, Airbnb, has entered into several voluntary tax agreement with local governments. The ability of the Basic Room Tax and the Additional Room Tax to be collected from firms in the short-term vacation rental market will have an impact on revenues as this market continues to expand.

Long-Term Future of Business Travel

Long-term changes in communications technology and methods of information exchange may reduce the amount of future business travel. Such a long-term reduction could reduce spending on hotels and thereby reduce the amounts of projected Room Tax Receipts.

Additional Room Tax

The Additional Room Tax is not restricted to only paying debt service. The majority of the Additional Room Tax is currently being used to fund the ongoing operations of the District. While the Additional Room Tax can be pledged for debt service the impact on the operations of the District could be significant if needed to pay debt service.

6. Statement of Assumptions and Limiting Conditions

This study is to be used in whole and not in part.

We assume no responsibility for matters of a legal nature.

All information, historical data, financial statements, estimates, and opinions obtained from parties not employed by HVS Convention, Sports & Entertainment Facilities Consulting, are assumed to be true and correct. We can assume no liability resulting from misinformation.

We are not required to give testimony or attendance in court or other public forum by reason of this analysis without previous arrangements, and only when our standard per-diem fees and travel costs are paid prior to the appearance.

If the reader is making a fiduciary or individual investment decision and has any questions concerning the material presented in this study, it is recommended that the reader contacts us.

We take no responsibility for any events or circumstances that take place subsequent to either the date of our estimate or the date of our field inspection, whichever occurs first.

In the interest of simplicity, many numbers have been rounded. Thus, these figures may be subject to small rounding errors.

It is agreed that our liability to the client is limited to the amount of the fee paid as liquidated damages. Our responsibility is limited to the client, and the use of this study by third parties shall be solely at the risk of the client and/or third parties. The use of this study is also subject to the terms and conditions set forth in our engagement letter with the client.

Although this analysis employs various mathematical calculations to provide estimates, the final estimate is based on some subjective judgments and may be influenced by our experience and other factors not specifically set forth in this study.

This study was prepared by HVS Convention, Sports & Entertainment Facilities Consulting. All opinions, recommendations, and conclusions expressed during the course of this assignment are rendered by the staff of HVS Convention, Sports & Entertainment Facilities Consulting as employees, rather than as individuals.



7. Certification

We, the undersigned, hereby certify:

- 1. that the statements of fact presented in this study are true and correct to the best of our knowledge and belief;
- 2. that the reported analyses, opinions, and conclusions presented in this study are limited only by the assumptions and limiting conditions set forth, and are our personal, impartial, and unbiased professional analyses, opinions, and conclusions:
- 3. that we have no current or contemplated interests in any venue or financing that is the subject of this study;
- 4. HVS is not a municipal advisor and is not subject to the fiduciary duty set forth in section 15B(c)(1) of the Act (15 U.S.C. 78o-4(c)(1)) with respect to the municipal financial product or issuance of municipal securities;
- 5. that we have no personal interest or bias with respect to the subject matter of this study or the parties involved;
- 6. that this study sets forth all the limiting conditions (imposed by the terms of this assignment) affecting the analyses, opinions, and conclusions presented herein;
- 7. that Thomas Hazinski was responsible for overall management of the assignment and reviewed all findings; and that Brian Harris participated in information gathering, analysis, and assisted in the formulation of projections;
- 8. that the fee paid for the preparation of this study is not contingent upon our conclusions, or the occurrence of a subsequent event directly related to the intended use of this study; and
- 9. that our engagement in this assignment was not contingent upon developing or reporting predetermined results.

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Thomas Hazinski		
Managing Director		

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Senior Director

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Appendix A – WCD Expansion Update 12 18 2018

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Wisconsin Center Expansion Update

The Wisconsin Center District ("WCD") and Visit Milwaukee engaged HVS Convention, Sports & Entertainment Facilities Consulting ("HVS") to update our analysis of a proposed expansion of the Wisconsin Center. HVS has previously completed expansion studies in April of 2014 and June of 2015. In this latest study, HVS considered the building program recommendations presented in a June 2018 report prepared by Crossroads Consulting and Populous. We also considered other new developments in downtown Milwaukee, including the development of the Fiserv Forum, planned hotel development, and recent trends in the convention industry. As a part of this update, HVS completed the following:

- Reviewed and classified event demand and attendance that occurred at the WCD during calendar years 2015-2017,
- Analyzed recent lost business reports prepared by Visit Milwaukee,
- Prepared updated event demand and attendance projections for expansion and no expansion scenarios,
- Prepared room night estimates that would occur in the Milwaukee market,
- Prepared updated financial projections for both the no expansion and expansion scenarios,
- Prepared an economic and fiscal impact for the expansion of the Wisconsin Center

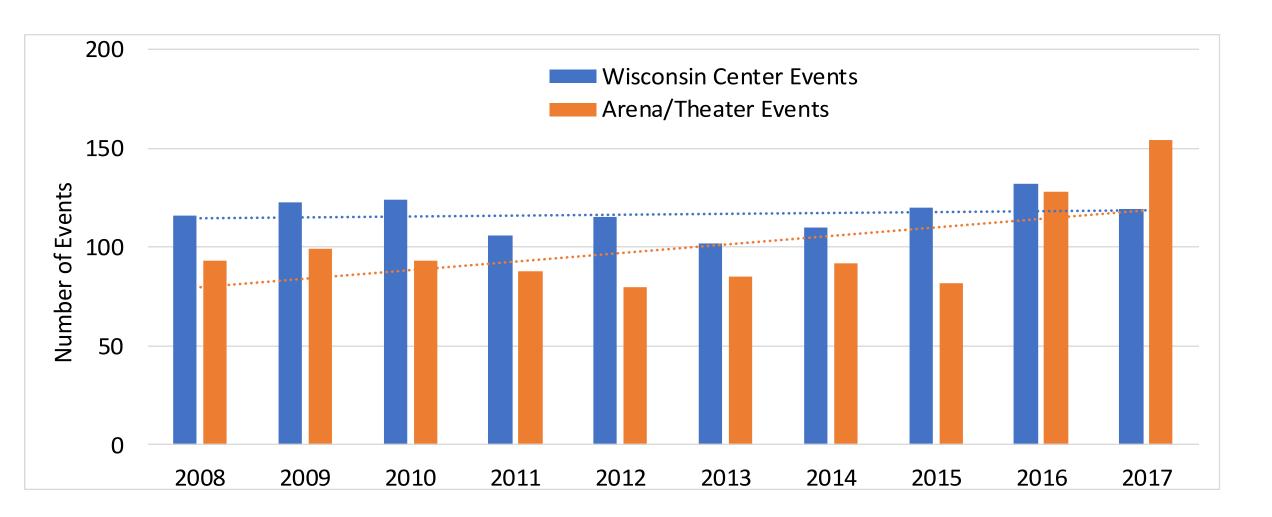
DRAFT December 18, 2018

Historical Demand & Lost Business



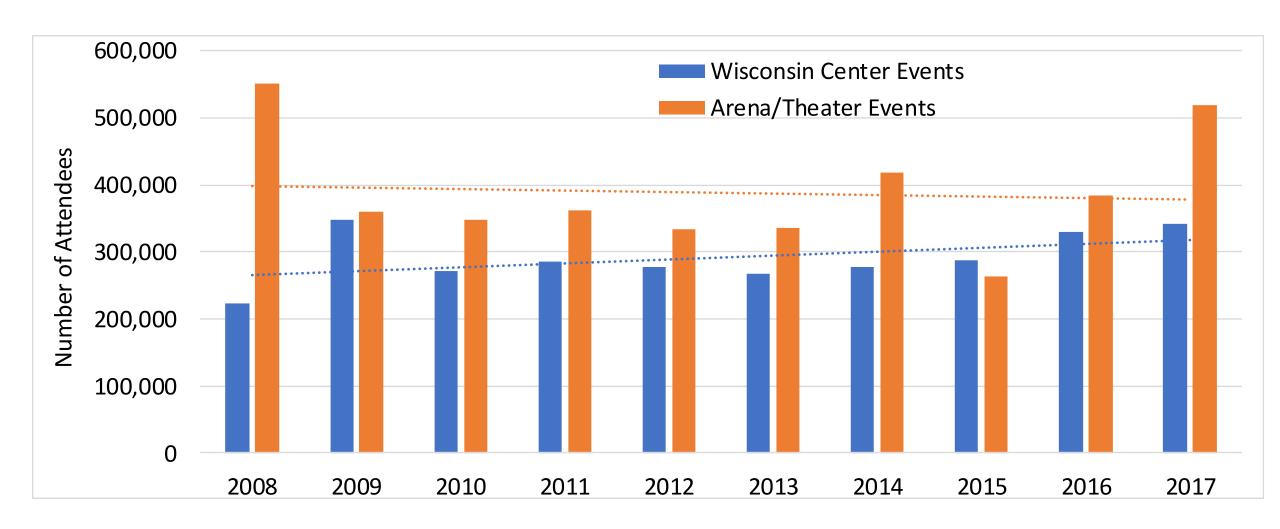
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Historical Events (2008-2017)



Source: Wisconsin Center District

Historical Attendance (2008-2017)



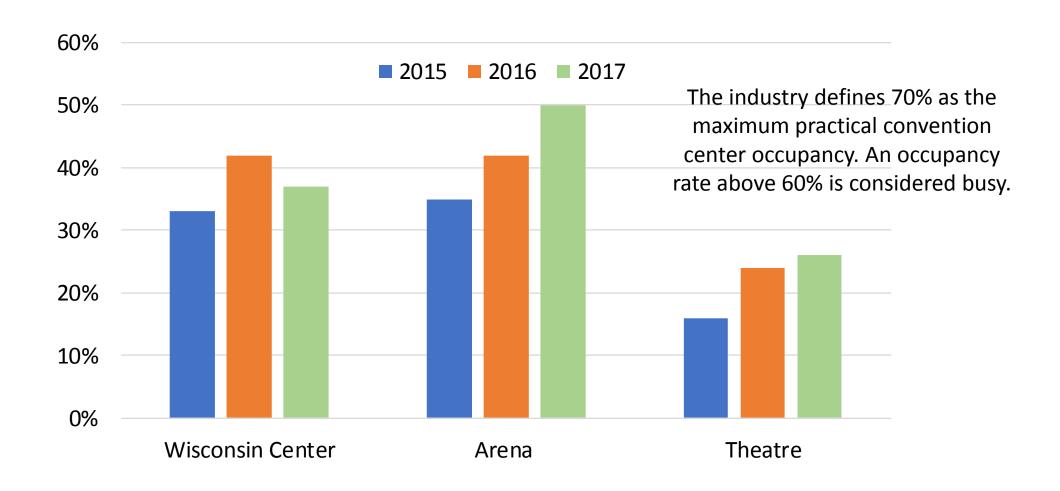
Source: Wisconsin Center District

Historical Event Demand by Type (2013-2017)

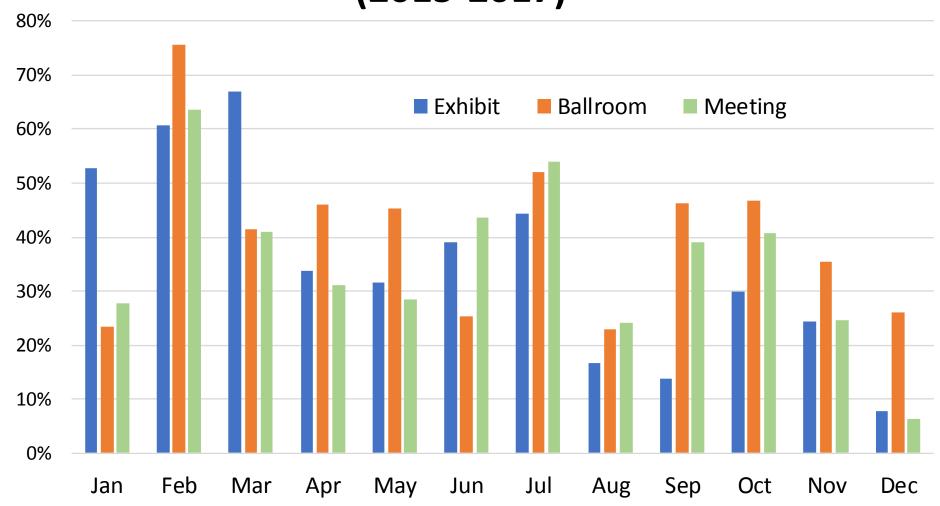
	2013	2014	2015	2016	2017
Events					
Conventions	18	24	15	19	14
Tradeshows	10	15	7	6	(
Consumer Shows/Fairs	9	8	7	7	1
Conferences	25	15	25	20	1
Meetings	16	15	25	30	2
Banquets	16	25	19	26	2
Exhibit Hall Sports	8	8	11	12	1
Concerts & Entertainment	26	21	18	38	3
Arena Sports	29	37	35	52	8
Assemblies	30	34	29	38	3
Total	187	202	191	248	26
Attendees					
Conventions	55,751	49,940	40,252	38,280	28,12
Tradeshows	19,104	55,190	27,700	37,772	51,06
Consumer Shows/Fairs	115,408	107,300	88,600	101,057	91,63
Conferences	25,474	13,185	21,451	30,122	12,17
Meetings	6,115	5,786	8,940	9,303	12,61
Banquets	18,480	24,127	23,180	25,879	23,99
Exhibit Hall Sports	27,568	22,214	38,641	43,216	61,00
Concerts & Entertainment	149,648	223,435	96,525	133,050	125,59
Arena Sports	73,810	87,291	71,834	125,999	249,09
Assemblies	112,186	108,123	94,269	124,226	145,04
Total	603,544	696,591	511,392	668,904	800,34

Source: Wisconsin Center District

Building Occupancy (2015-2017)



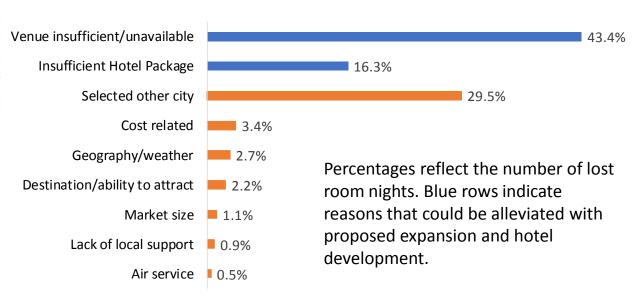
Average Monthly Wisconsin Center Room Occupancy (2015-2017)



Lost Business

Events that would have occurred from 2015-2022

	Events	Attendance	Vistation Days	Room Nights
Venue/Hotel Related				
Venue insufficient/unavailable	80	241,593	594	333,710
Hotel Related	49	64,947	347	125,544
Subtotal Venue/Hotel Related	129	306,540	941	459,254
Other Reasons				
Selected other city	98	136,774	670	226,902
Cost related	13	26,424	86	25,949
Geography/weather	6	7,925	44	20,608
Destination/ability to attract	9	10,400	59	16,794
Market size	3	6,418	22	8,750
Lack of local support	3	6,525	23	6,733
Air s e rvi ce	3	1,675	15	3,730
Total Lost Business	264	502,681	1,860	768,720



DRAFT December 18, 2018 Page 9 Source: Visit Milwaukee

Value of Lost Business due to Inadequate Venue **Space and Hotel Rooms**

Based on historical data, we estimate the value of lost business as \$654 per room night.

Of the 769,000 lost room nights from 2015 through 2022, approximately 60% can be attributed to inadequate venue space and inadequate hotel package (459,300 room nights).

The corresponding value of economic impact of these venue and hotel related lost room nights is \$300 million.

Lost Business

Events that would have occurred 2015-2022

Milwaukee has lost business to convention centers and hotels in 50 cities throughout North America. Milwaukee has lost at least 3 events to each of the following.*

Chicago (17)

Dallas (15)

St. Louis (13)

Denver (12)

Minneapolis(10)

Atlanta (8)

Indianapolis (8)

Orlando (8)

Pittsburgh (8)

Cleveland (7)

New Orleans (7)

Madison (6)

Nashville (5)

Phoenix (5)

Austin (4)

Boston

Washington DC (4)

Wisconsin Dells Kalahari (4)

St. Paul (4)

Green Bay (3)

Louisville (3)

Omaha (3)

San Antonio (3)

San Diego (3)

Toronto (3)

^{*} Based on lost business that reported selected city to Visit Milwaukee. Around 50% of lost events did not report selected city.

New Hotel Development in Downtown Milwaukee Since 2015

Recently Opened

Kimpton Journeyman Hotel	158 rooms
Homewood Suites by Hilton	94 rooms
The Westin Milwaukee	220 rooms
Spring Hill Suites by Marriott	155 rooms
Hyatt Place	150 rooms

Scheduled to Open in 2019 and 2020

Drury Plaza Hotel	200 rooms
Ascendant Hotel	220 rooms
Moxy Hotel	130 rooms
Cambria Hotel	132 rooms
Potawatomi Expansion	130 rooms

HVS also considered the addition of at least 300 guest rooms in a new or expanded headquarter hotel.

Comparable Venues



Recent Developments in Competitive Cities In-State Competitors

- In September of 2015, the City of Green Bay completed a \$24 million expansion of the KI Convention Center, including a new 24,500 square foot ballroom and 5,330 square feet of meeting space.
- Construction is ongoing on a \$31.5 million expansion of the Kalahari Resort in Wisconsin Dells. The 120,000 square
 foot expansion includes the development of a new 56,000 square foot ballroom and ten new meeting rooms. Other
 improvements include larger prefunction and registration spaces and loading dock enhancements. Completion is
 slated for the fall of 2019.
- La Crosse Wisconsin is considering a \$42 million expansion of the La Crosse Center. In July 2018, the mayor vetoed City Council's approval of additional funding for a concept plan that would have encroached on public park property. This plan included the development of a 17,700 square foot ballroom, 10,000 square feet of additional meeting space, and an outdoor terrace as well as a redesigned entrance and deferred maintenance. Architects are currently working on a plan that will avoid encroaching on the park.
- Madison Wisconsin is currently considering an expansion and renovation of the Alliant Energy Center. Architects are currently working on Phase One of a master plan to include the development of a hotel and ballroom, expansion and renovation of the coliseum, new retail space, and parking and landscaping improvements.

Recent Developments in Competitive Cities National Competitors

- In the summer of 2017, the Greater Columbus Convention Center completed a \$140 million expansion and renovation. The project added 137,000 square feet of new space and renovated 80,000 square feet of existing spaces. Nearly all function spaces were renovated and expanded. Other upgrades include improvements to the Hyatt Hotel's meeting and ballroom spaces, new public art, a food court, and landscaping and signage improvements.
- In the summer of 2018, the Kentucky International Convention Center in Louisville reopened after a two-year reconstruction project. The \$180 million project did not expand the venue's footprint, but completely redeveloped a 192,000 square foot exhibit hall, 40,000 square foot ballroom, and 59,000 square feet of meeting space.
- In the spring of 2018, Kansas City broke ground on a new 800-room Loews Hotel adjacent to Bartle Hall. Completion of the \$325 million hotel is expected by the spring of 2020.
- Indianapolis is currently pursuing the development of a new 800-room convention center hotel attached to the Indiana Convention Center and the development of a new 50,000 square foot ballroom either in the Indiana Convention Center or the new hotel.
- Grand Rapids is exploring the feasibility of a new 400-plus room convention center hotel on a site adjacent to the DeVos Place Convention Center.
- Cincinnati is in the early stages of considering an expansion of the Duke Energy Center and redevelopment of its adjacent headquarters hotel.
- St. Louis is currently evaluating a 150,000-200,000 square foot exhibit hall expansion in the America's Center.

Comparable Venues

Figures include recent expansions completed by the time of this report.

In-State Competitors

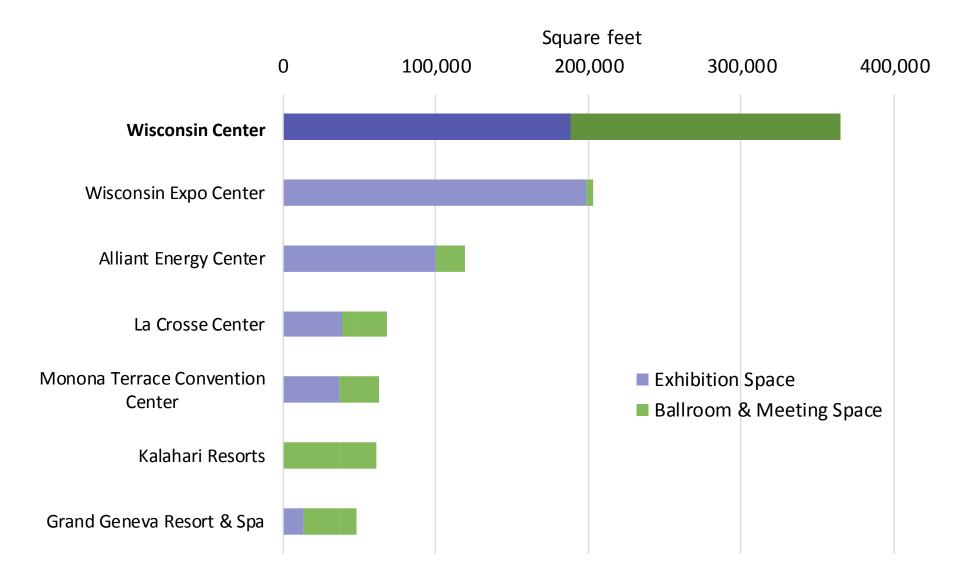
Name	Location		Function Space (sf)		
Expanded Wisconsin Center		Milwaukee			
Wisconsin Center		Milwaukee	462,531 265,841		
Wisconsin Expo Center		Milwaukee	202,727		
Alliant Energy Center		Madison	119,360		
La Crosse Center		La Crosse	68,012		
Monona Terrace Convention Center		Madison	62,830		
Kalahari Resorts		Wisconsin Dells	61,342		
Grand Geneva Resort & Spa		Lake Geneva	48,166		
KI Convention Center		Green Bay	41,801		
	Average		148,068		

National Competitors

Name	Location	Function S	pace (sf)
Indiana Convention Center	Indianapolis	742,075	
Americas Center	St. Louis	644,582	
Minneapolis Convention Center	Minneapolis	597,980	
Greater Columbus Convention Center	Columbus	563,105	
Kansas City Convention Center	Kansas City	558,373	
Music City Center	Nashville	500,593	
Expanded Wisconsin Center	Milwaukee	462,531	
David L. Lawrence Convention Center	Pitts burgh	423,046	
Huntington Convention Center of Cleveland	Cleveland	318,225	
Duke Energy Convention Center	Cincinnati	296,972	
Kentucky Convention Center	Louisville	291,678	
Wisconsin Center	Milwaukee	265,841	
CHI Health Center	Omaha	258,226	
DeVos Place	Grand Rapids	234,000	Page 16
Average		439,802	

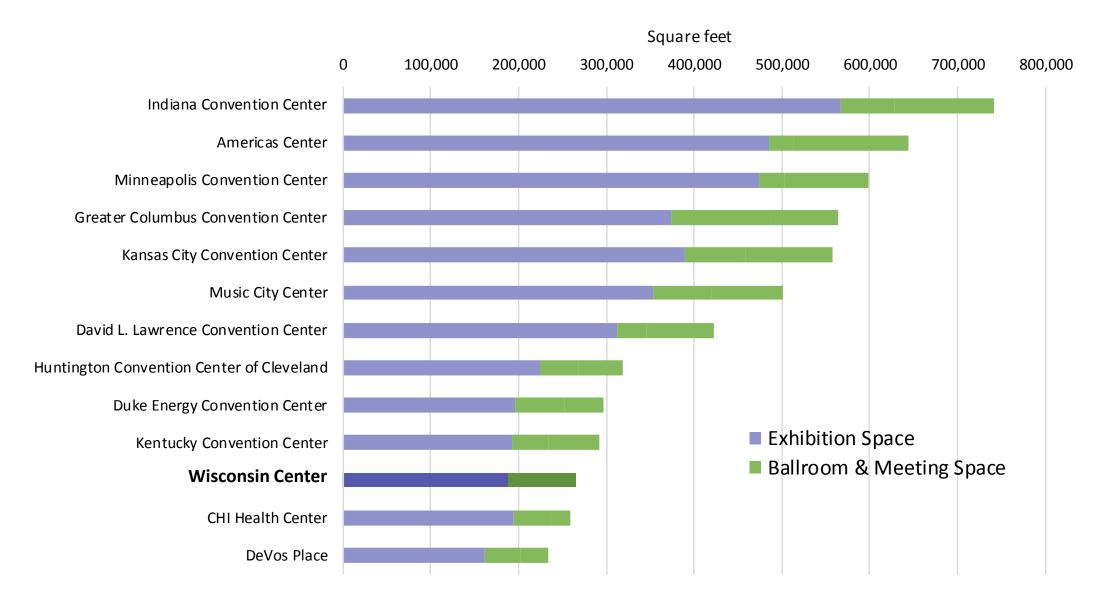
Sources: Respective Properties

Wisconsin Convention Centers – Function Space Assessment



DRAFT December 18, 2018 Source: Respective Properties

National Convention Centers – Function Space Assessment



Adjacent Hotel Supply

Milwaukee is Currently evaluating two hotel projects that would add between 300 and 509 adjacent hotel rooms. The 509-room project is shown.

In-State Competitors

Name	Location	Adjacent Hotel Rooms
Expanded Wisconsin Center	Milwaukee	1,877
Wisconsin Center	Milwaukee	1,368
Kalahari Resorts	Wisconsin Dells	750
KI Convention Center	Green Bay	356
Grand Geneva Resort & Spa	Lake Geneva	355
La Crosse Center	La Crosse	283
Monona Terrace Community and Convention	Madison	240
Alliant Energy Center	Madison	140
Wisconsin Expo Center	Milwaukee	0
Average		671

National Competitors

Name	Location	Adjacent	Hotel Rooms
Indiana Convention Center	Indianapolis	4,716	
Duke Energy Convention Center	Cincinnati	1,919	
Expanded Wisconsin Center	Milwaukee	1,877	
Minneapolis Convention Center	Minneapolis	1,787	
Huntington Convention Center of Cleveland	Cleveland	1,484	
Americas Center	St. Louis	1,422	
Wisconsin Center	Milwaukee	1,368	
Kansas City Convention Center	Kansas City	1,185	
Greater Columbus Convention Center	Columbus	1,163	
Music City Center	Nashville	1,130	
DeVos Place	Grand Rapids	1,016	
Kentucky International Convention Center	Louisville	1,009	
David L. Lawrence Convention Center	Pitts burgh	798	
CHI Health Center	Oma ha	600	Page 19
Average		1,534	r uge 13

DRAFT December 18, 2018 Source: STR

Comparable Markets - Population, Income, and Business Presence

Destination Name	Market Population *	Destination Name	Median HH Income *	Destination Name	Business Establishments *
		_			
Minneapolis	3,628,856	Minneapolis	75,487	Minneapolis	121,870
St. Louis	2,859,358	Omaha	62,832	St. Louis	95,656
Pitts burgh	2,373,138	Kansas City	62,196	Pitts burgh	88,695
Cincinnati	2,210,953	St. Louis	59,867	Kansas City	72,244
Kansas City	2,157,584	Cincinnati	59,553	Cleveland	71,922
Columbus	2,090,104	Milwaukee	59,407	Cincinnati	71,684
Cleveland	2,071,243	Columbus	58,564	Nashville	67,943
Indianapolis	2,053,679	Indianapolis	58,470	Columbus	66,106
Nashville	1,938,307	Na shville	57,615	Indianapolis	64,491
Milwaukee	1,574,004	Grand Rapids	56,156	Milwaukee	53,889
Louisville	1,304,874	Pitts burgh	55,529	Louisville	42,344
Grand Rapids	1,066,195	Louisville	55,080	Grand Rapids	36,051
Omaha	952,190	Cleveland	54,018	Omaha	31,839

^{*} Based on respective metropolitan statistical areas

Sources: Esri

Comparative Destination Analysis

(Assessing convention center district, costs, and ease of travel)

City Name	2018 Total Population*	Total Daytime Population*	2018 Median Household Income (\$)*	Hotel and Lodging Businesses*	Food Service & Drinking Businesses*	Arts, Entertainment & Recreation Businesses *	Storefront Businesses*	Occupied Housing (%)*	Cost Index**	Airport Enplane- ments***
Minneapolis	21,739	117,514	36,644	36	271	68	1,005	87	0.98	38,034,341
Cincinnati	10,167	106,342	33,967	16	200	70	955	77	1.10	6,773,905
Milwaukee	8,750	67,371	53,537	25	184	64	855	92	1.12	6,904,670
Kansas City	8,145	62,172	49,652	15	133	49	515	90	1.07	11,503,936
Louisville	7,768	80,843	13,259	29	145	47	545	88	1.06	3,474,340
St. Louis	6,957	43,122	58,455	23	130	55	415	74	1.11	14,730,656
Columbus	6,854	63,530	61,500	18	188	40	680	92	1.07	7,576,592
Grand Rapids	6,118	34,566	29,464	14	125	38	435	89	1.07	2,811,622
Cleveland	5,588	52,143	64,298	18	169	42	540	79	1.08	9,140,445
Nashville	5,483	51,865	63,576	29	201	77	650	69	1.10	14,123,950
Pittsburgh	5,428	137,863	31,547	25	253	57	1,055	84	1.05	8,988,016
Omaha	2,805	18,496	50,109	8	73	24	250	86	1.08	4,611,906
Indianapolis	1,105	44,072	60,920	16	79	27	275	87	1.06	8,770,308

^{*}Within a 15-minute walking distance of the respective venues.

^{**}For the respective Metropolitan Statistical Area ("MSA").

^{***}Most recent complete year of total enplanements at the nearest primary airport.

Weighted Destination Rank

To assess the relative strength of each destination, HVS calculated scores for destination criteria and weighted their importance to achieve an overall destination score and rank. Analysis considered the area within a 15-minute walk of each convention center (except cost index and airport enplanements).

	Weight (1 to 5)	2	3	2	5	4	4	2	1	0	4	4	
Rank	City	2018 Total Population	Total Daytime Population	2018 Median Household Income (\$)	Hotel and Lodging Businesses	Food Service & Drinking Businesses	Arts, Entertainm ent & Recreation	Storefront Businesses	Occupied Housing (%)	Public Transportati on Spending	Cost Index	Airport Enplane- ments	Weighted Destination Score
1	Minneapolis	1.00	0.83	0.46	1.00	1.00	0.83	0.94	0.80	0.49	0.00	1.00	0.787
2	Pittsburgh	0.21	1.00	0.36	0.61	0.91	0.62	1.00	0.63	0.50	0.60	0.18	0.614
3	Nashville	0.21	0.28	0.99	0.75	0.65	1.00	0.50	0.00	0.92	0.59	0.32	0.587
4	Cincinnati	0.44	0.74	0.41	0.29	0.64	0.87	0.88	0.34	0.40	1.00	0.11	0.578
5	Milwaukee	0.37	0.41	0.79	0.61	0.56	0.75	0.75	0.98	0.70	0.49	0.12	0.541
6	St. Louis	0.28	0.21	0.89	0.54	0.29	0.58	0.20	0.21	0.61	0.89	0.34	0.473
7	Columbus	0.28	0.38	0.95	0.36	0.58	0.30	0.53	1.00	1.00	0.71	0.14	0.462
8	Louisville	0.32	0.52	0.00	0.75	0.36	0.43	0.37	0.84	0.00	0.88	0.02	0.462
9	Cleveland	0.22	0.28	1.00	0.36	0.48	0.34	0.36	0.43	0.96	0.95	0.18	0.452
10	Kansas City	0.34	0.37	0.71	0.25	0.30	0.47	0.33	0.90	0.58	0.65	0.25	0.409
11	Indianapolis	0.00	0.21	0.93	0.29	0.03	0.06	0.03	0.77	0.82	0.72	0.17	0.280
12	Grand Rapids	0.24	0.13	0.32	0.21	0.26	0.26	0.23	0.85	0.19	0.66	0.00	0.280
13	Omaha	0.08	0.00	0.72	0.00	0.00	0.00	0.00	0.75	0.83	0.67	0.05	0.169

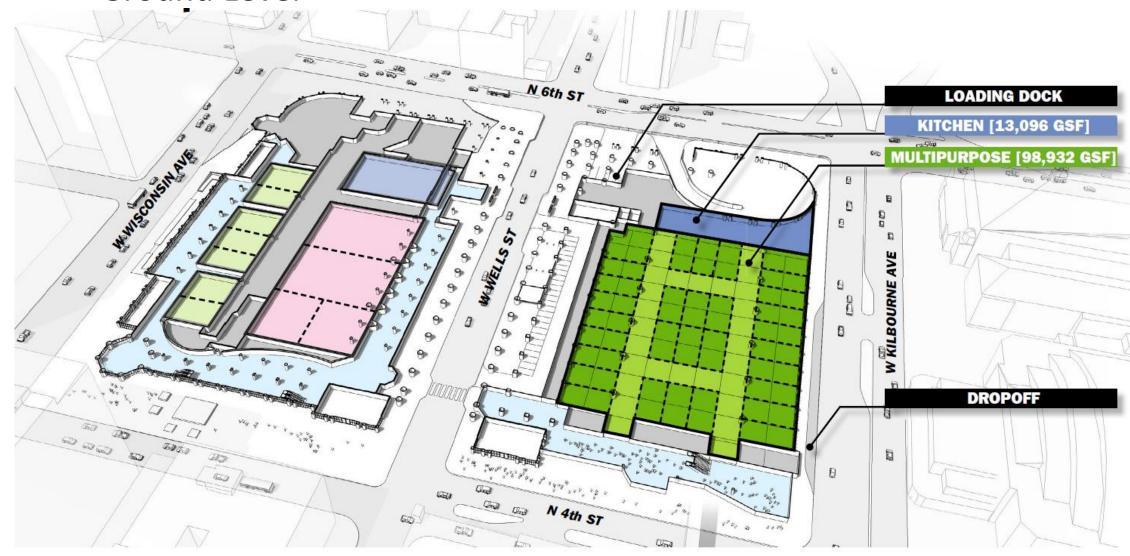
Sources: Esri, CTI, respective airports

Comparable Venue Analysis Conclusions

- The Wisconsin Center's functions space are the largest in the state but rank near the bottom among competitors for national and regional business.
- While relatively affluent, the Milwaukee metro area has a smaller population and business presence than its competitors.
- Based on several market factors used to assess destination attractiveness,
 Milwaukee ranks 5th among other competitive markets with large convention centers.
- Several in-state and nationally competitive destinations are actively planning expansions or have recently expanded their convention centers.
 Others are pursuing headquarters hotel development.
- Without major improvements to the Wisconsin Center, the above developments would further erode Milwaukee's competitiveness and its share of state and national meetings.

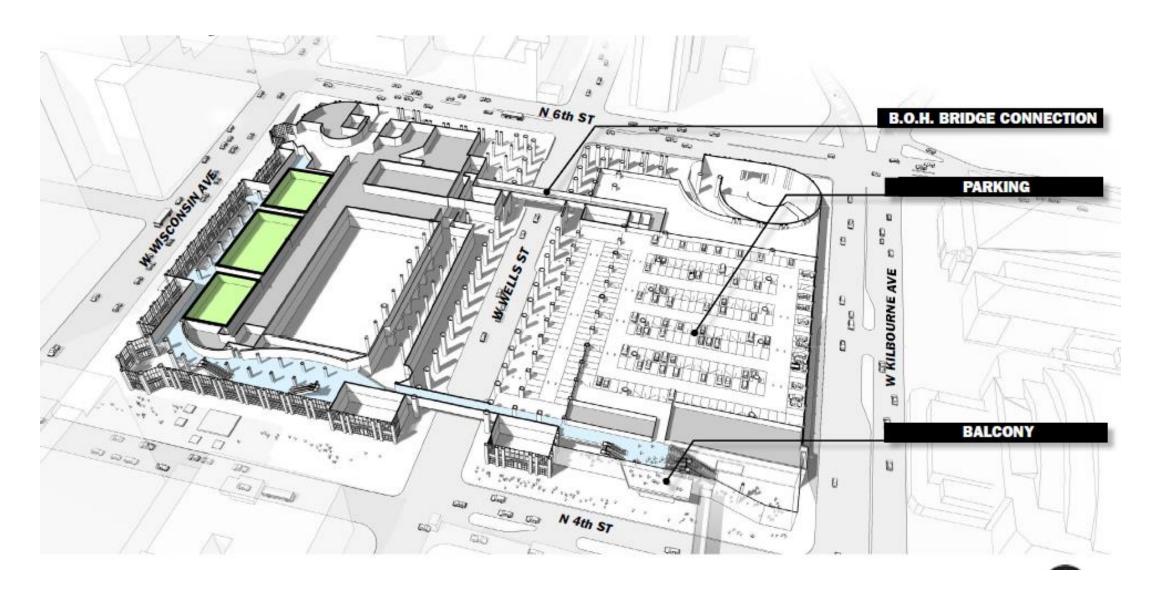
Proposed Building Program

Ground Level



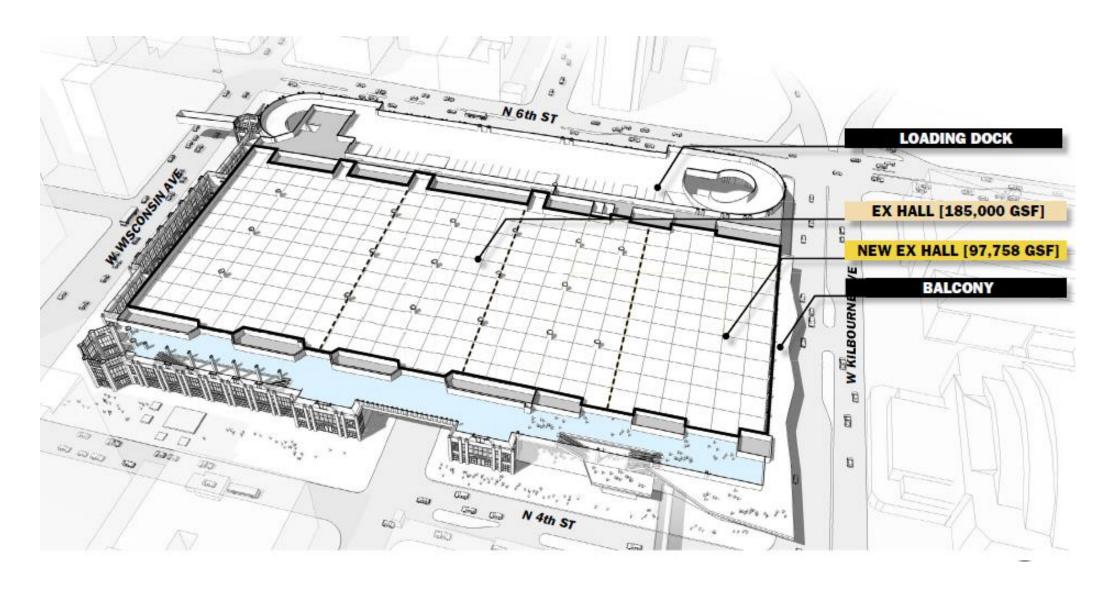
DRAFT December 18, 2018 Source: Populous Page 24

Mezzanine Level

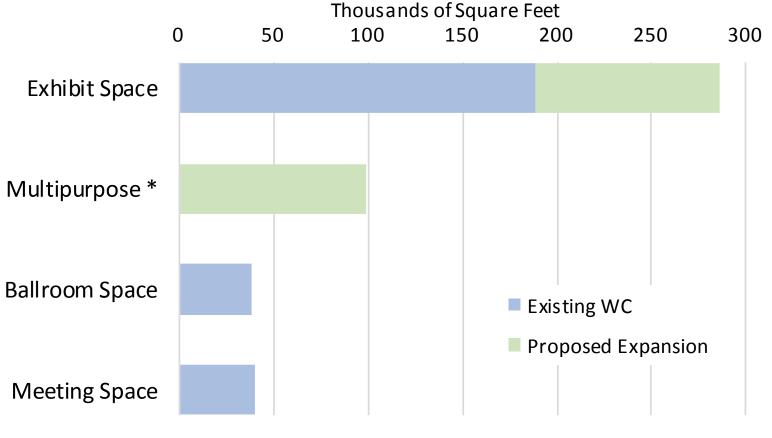


DRAFT December 18, 2018 Source: Populous Page 25

Upper Level



Building Program



Source: Populous

^{*} With over 30 potential divisions, ground level multipurpose space can configure into a variety of ballroom and meeting spaces or serve as exhibit space.

Building Cost Estimate

Based on the 197,000 square feet of new function space detailed above, the proposed expansion of the Wisconsin Center would require approximately 453,000 total gross square feet, including prefunction, back-of-house, parking, loading docks, outdoor balconies, and an elevated bridge.

Estimated Project Cost * \$247 million - \$277 million

Estimate Includes:

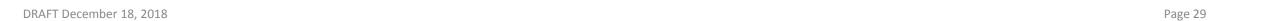
- a. 30% for Project Soft Costs
- b. Expansion
- c. On Site Parking
- d. Existing Building Modernization

Source: Populous

^{*} Costs are escalated to 2019. Additional escalation should be added at 4% per year beyond 2019.

Event Demand





Demand Notes and Considerations

- Demand projections reflect an estimated expansion opening date of January 1, 2023. Demand would stabilize after 3 years in 2026.
- The proposed exhibit hall expansion and addition of multipurpose space would allow the Wisconsin Center to host simultaneous convention events that each require a mix of exhibit, ballroom, and meeting spaces.
- The proposed multipurpose space could be set up into a variety of ballroom and meeting configurations. Space can also serve as prefunction or back-of-house spaces as needed.
- The multipurpose space could provide additional exhibit space for larger events, expanding the potential scope of
 events that the Wisconsin Center could accommodate.
- The proposed expansion would also support events hosted by local corporations that have reached or are near capacity in the existing venue. These events could remain in downtown Milwaukee and avoid moving to venues in other markets.
- Increased capacity and flexibility would also create more opportunities for local users, including meetings, banquets, and public shows.
- The Milwaukee Admirals have signed a long term contract to remain in the Panther Arena. Demand projections reflect 38 regular season games. We also assume the continuation of the contract with UW-M basketball.
- Demand projections reflect WCD management's plan to more aggressively pursue concerts and other entertainment events.

Comparison of Event and Attendance Projections

	No Expansion	Stabilized After Expansion	New	% Increase
Wisconsin Center Events *	108	169	61	56%
Total Attendees	266,910	416,200	149,290	56%
Room Nights	116,100	220,500	104,400	90%

^{*} Does not include events held primarily in the Panther Arena or Milwaukee Theatre.

Comparable Venue Demand

	St. Louis	Cincinnati	Indianapolis	Minneapolis	Kansas City	Virginia Beach	Raleigh	Grand Rapids	Omaha	Buffalo	Average	Milwaukee Proposed
Number of Events												
Conventions & Tradeshows	26	25	52	36	32	22	35	60	19	20	32	40
Consumer Shows	7	18	11	32	14	47	16	24	15	17	19	10
Banquets	19	34	27	47	71	73	86	43	66	61	50	40
Meetings & Conferences	18	52	101	185	43	134	131	52	36	34	75	65
Sports, Concerts & Other	24	24	26	76	46	44	37	11	14	9	43	183
Total Events	94	153	217	414	249	320	352	190	150	141	231	338
Average Attendance												
Conventions & Tradeshows	5,992	15,076	6,729	2,496	4,461	2,846	3,057	1,768	8,126	3,053	5,233	2,900
Consumer Shows	16,804	18,992	22,341	9,270	14,280	3,516	7,206	10,281	7,584	10,166	11,782	12,000
Meetings & Conferences	1,817	592	491	729	974	216	263	530	1,516	382	738	669
Sports, Concerts & Other	29,555	5,406	4,836	1,121	1,920	7,505	4,586	3,327	5,583	3,703	6,460	3,682

Financial Operations & Economic Impacts





Comparison of Financial Operations

Stabilized year In inflated dollars (thousands)

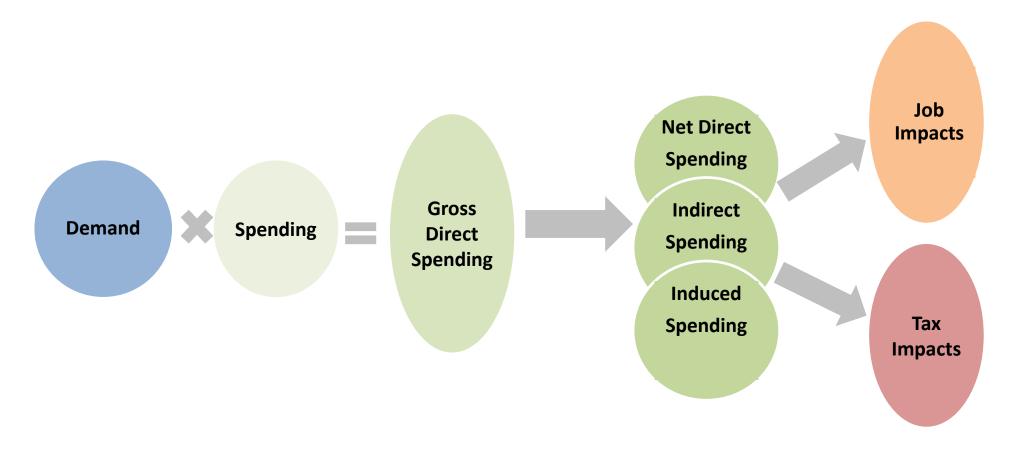
	No Expansion		Post Expa	Net Change	
	CY 2026		CY 2026		
	Amount	% Total	Amount	% Total	
Operating Revenue					
Facility Rental	\$3,777	25%	\$5,370	25%	\$1,593
Event Services (Gross)	3,627	24%	5,484	26%	1,857
Food & Beverage (Net)	3,044	20%	4,942	23%	1,898
Parking (Net)	889	6%	1,179	6%	290
Advertising & Sponsorships	1,089	7%	1,448	7%	359
Box Office	1,286	8%	1,324	6%	38
Other Revenue	1,421	9%	1,453	7%	32
Total Revenue	\$15,133	100%	\$21,201	100%	\$6,068
Operating Expense					
Salaries & Benefits	\$10,628	70%	\$13,584	64%	\$2,956
Event Services Costs	247	2%	373	2%	126
Contractual Services	409	3%	572	3%	164
Repair & Maintenance	1,090	7%	1,526	7%	437
Administrative & General	424	3%	594	3%	170
Marketing & Sales	242	2%	339	2%	97
Insurance	847	6%	1,187	6%	340
Utilities	2,666	18%	3,735	18%	1,069
Other Expense	681	5%	954	5%	273
Total Operating Expense	\$17,233	114%	\$22,865	108%	\$5,632
NET OPERATING INCOME (LOSS)	(\$2,100)	-14%	(\$1,664)	-8%	\$436

Financial projections are in inflated dollars assuming an expansion opening date of January 1, 2023.

Advertising & sponsorship revenue reflects WCD management's intention to secure additional naming rights and other sponsorship in the coming years.

Salaries & benefits expense reflects increase in staffing required to successfully operate the expanded facility.

Economic Impact Analysis Methodology



Net new demand represents visitors attending events that are not currently held in the geographic region. HVS estimated the percentage of event attendees that would come from outside the market rather than from the local area. The spending estimates only include new visitor spending because non-residents import income, whereas residents transfer income already in the market area.

Gross Direct Spending Parameters (per unit)

Type of Spending	Amount
Convention Delegate Overnight Spending	\$300.00
Convention Delegate Daytrip Spending	\$151.00
Exhibiting Company Spending per attendee	\$35.00
Event Organizer Spending per attendee	\$5.00
Overnight Sports Attendees	\$150.00
Daytrip Sports Attendees	\$49.00
Business Overnight Attendees	\$280.00
Leisure Overnight Attendees	\$145.00

Net Direct, Indirect & Induced Spending – Existing Operation

HVS adjusts gross direct spending to account for the income that leaks out of the local economy. Net direct spending is lower than gross direct spending due to retail margins and local purchase percentage adjustments.

Impact (\$ millions)	City of Milwaukee	Milwaukee County	State of Wisconsin
Spending Estimates			
Net Direct	\$97.5	\$93.6	\$69.7
Indirect	26.3	26.1	26.9
Induced	21.4	25.0	26.0
Total	\$145.2	\$144.8	\$122.7
Permanent Jobs	956	957	956

Despite lower direct spending in Milwaukee County and state, they generate higher percentage of indirect and induced spending because they have larger economies. Permanent jobs represent full-time equivalent positions.

Fiscal Impacts - Existing Operation

Fiscal impact are the revenues collected by each governmental entity from the tax based created by direct, indirect and induced spending.

Tax Category	Tax Base	Effective Tax Rate	Estimated Tax Revenue
Additional Lodging Tax	\$30,254,000	7.00%	\$2,117,800
Tax Category	Tax Base	Effective Tax Rate	Estimated Tax Revenue
County Sales & Use Tax	\$88,407,573	0.50%	\$442,000
Stadium Sales Tax	88,407,573	0.10%	\$88,400
Auto Rental	206,697	3.00%	\$6,200
Restaurants Food & Beverage	27,422,595	0.50%	\$137,100
Basic Room Tax	\$30,046,200	2.50%	\$751,200
		Total County Taxes	\$1,424,900
Tax Category	Tax Base	Effective Tax Rate	Estimated Tax Revenue
State Sales & Use Tax	\$65,590,753	5.00%	\$3,279,500
Auto Fuel	243,658	10.30%	\$25,100
Auto Rental	2,216,210	5.00%	\$110,800
Corporate Income Taxes	21,490,542	7.90%	\$1,697,800
		Total State Taxes	\$5,113,200

Sources: IMPLAN and HVS

Comparison of Annual Impacts

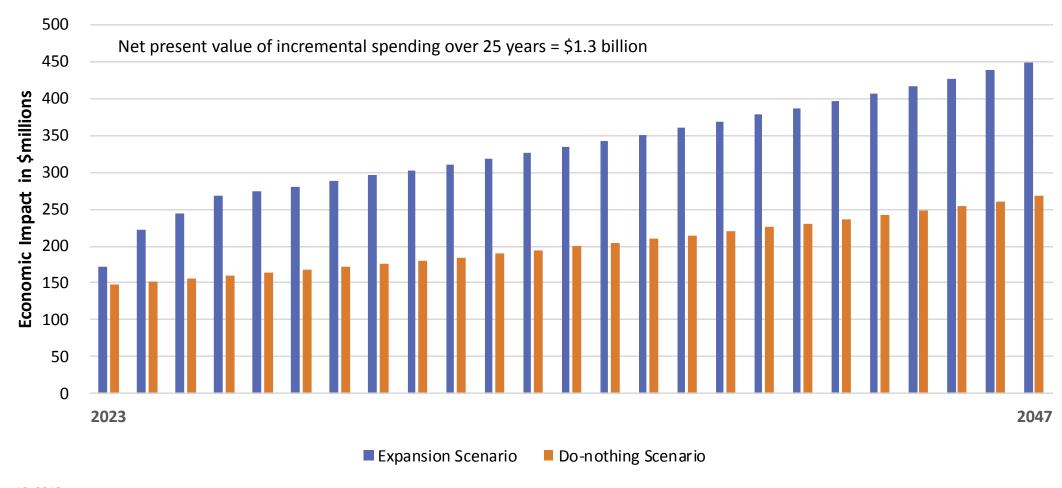
	Current Operation	Do Nothing (2024)	Expansion (2024)	Incremental Increase Over Do Nothing
City of Milwaukee				
Economic Impact (millions)	\$145.2	\$132.6	\$223.8	\$91.1
Fiscal Impact (millions)	\$2.1	\$1.9	\$3.4	\$1.4
FTE Jobs	956	868	1,471	603
Milwaukee County				
Economic Impact (millions)	\$144.8	\$132.4	\$221.8	\$89.3
Fiscal Impact (millions)	\$1.4	\$1.3	\$2.4	\$1.1
FTE Jobs	957	871	1,465	595
State of Wisconsin				
Economic Impact (millions)	\$122.7	\$113.6	\$157.2	\$43.5
Fiscal Impact (millions)	\$5.1	\$4.7	\$6.5	\$1.8
FTE Jobs	956	868	1,471	603

The above economic impacts are not additive. Milwaukee County has a lower impact because attendees that live in Milwaukee County but outside of the City of Milwaukee are included in the City analysis, but removed from the County analysis.

Impact over Life of Project

The expansion scenario shows a significant increase in spending impacts over the do-nothing scenario throughout the projected 25-year life of the development.

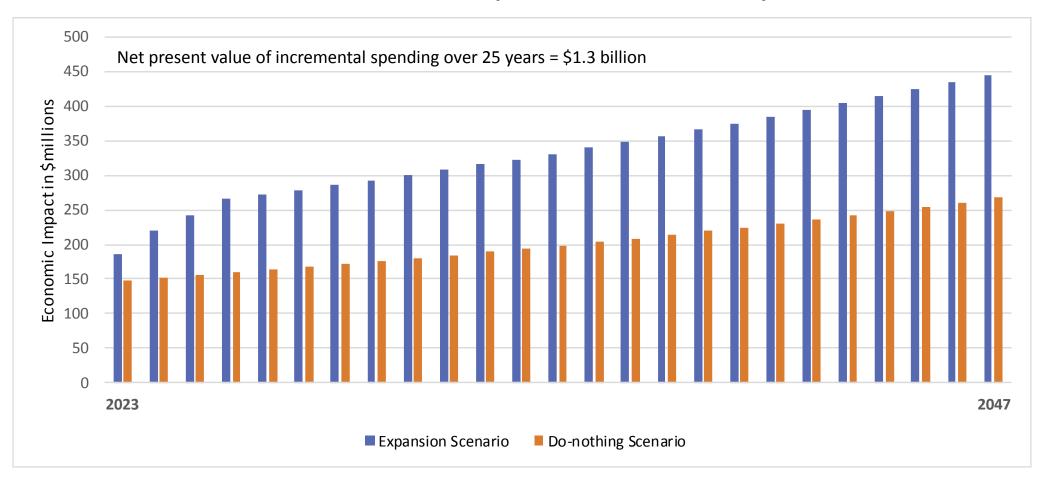
Inflated Wisconsin Center Impacts on the City of Milwaukee



Impact over Life of Project

The expansion of the Wisconsin Center would have a similar impact on Milwaukee County.

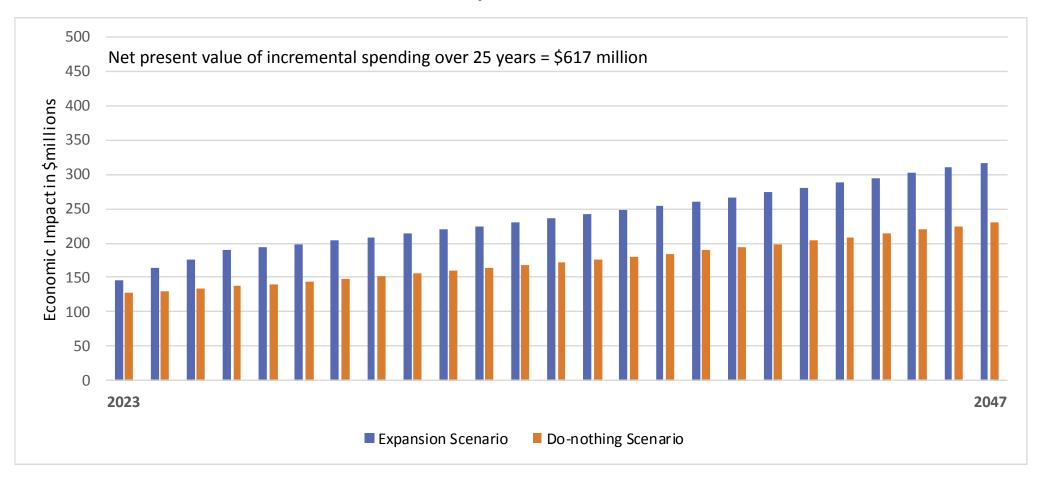
Inflated Wisconsin Center Impacts on Milwaukee County



Impact over Life of Project

More regional and national events would also create a significant increase in spending impacts on the state.

Inflated Wisconsin Center Impacts on the State of Wisconsin



Return on Investment

Based on a 25-year useful life and 5% discount rate, the net present value of incremental spending impacts in Milwaukee (over the do-nothing scenario) would exceed \$1.2 billion. This figure can be weighed against the estimated initial \$247-\$277 million investment in the expansion project.

Net Present Value of Visitor Spending

	\$ Millions
City of Milwaukee Milwaukee County	\$1,289 \$1,264
State of Wisconsin	\$617
*Stated in constant 2018 do	llars.



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